# **As Introduced**

# 130th General Assembly Regular Session 2013-2014

H. B. No. 295

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#### Representative Hagan, R.

### **Cosponsors: Representatives Pillich, Foley**

# A BILL

То	amend sections 101.72, 101.73, and 101.75 of the	1
	Revised Code to require a legislative agent to	2
	report to the Joint Legislative Ethics Committee	3
	compensation paid to the agent by the agent's	4
	employer.	5

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 101.72, 101.73, and 101.75 of the	6
Revised Code be amended to read as follows:	7
Sec. 101.72. (A) Each legislative agent and employer, within	8
ten days following an engagement of a legislative agent, shall	9
file with the joint legislative ethics committee an initial	10
registration statement showing all of the following:	11
(1) The name, business address, and occupation of the	12
legislative agent;	13
(2) The name and business address of the employer and the	14
real party in interest on whose behalf the legislative agent is	15
actively advocating, if it is different from the employer. For the	16
purposes of division (A) of this section, where a trade	17
association or other charitable or fraternal organization that is	18

exempt from federal income taxation under subsection 501(c) of the

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federal Internal Revenue Code is the employer, the statement need	d
not list the names and addresses of each member of the associati	on
or organization, so long as the association or organization itse	lf
is listed.	

- (3) A brief description of the type of legislation to which 24 the engagement relates. 25
- (B) In addition to the initial registration statement 26 required by division (A) of this section, each legislative agent 27 and employer shall file with the joint committee, not later than 28 the last day of January, May, and September of each year, an 29 updated registration statement that confirms the continuing 30 existence of each engagement described in an initial registration 31 statement and that lists the specific bills or resolutions on 32 which the agent actively advocated under that engagement during 33 the period covered by the updated statement, and with it any 34 statement of expenditures required to be filed by section 101.73 35 of the Revised Code and any details of financial transactions 36 required to be filed by section 101.74 of the Revised Code. 37
- (C) If a legislative agent is engaged by more than one 38 employer, the agent shall file a separate initial and updated 39 registration statement for each engagement. If an employer engages 40 more than one legislative agent, the employer need file only one 41 updated registration statement under division (B) of this section, 42 which shall contain the information required by division (B) of 43 this section regarding all of the legislative agents engaged by 44 the employer. 45
- (D)(1) A change in any information required by division 46
  (A)(1), (2), or (B) of this section shall be reflected in the next 47
  updated registration statement filed under division (B) of this 48
  section. 49
  - (2) Within thirty days after the termination of an

engagement, the legislative agent who was employed under the	51
engagement shall send written notification of the termination to	52
the joint committee.	53

(E) A registration fee of twenty-five dollars shall be 54 charged for filing an initial registration statement. The state 55 agency of an officer or employee who actively advocates in a 56 fiduciary capacity as a representative of that state agency shall 57 pay the registration fee required under this division. All money 58 collected from registration fees under this division and late 59 filing fees under division (G) of this section shall be deposited 60 into the state treasury to the credit of the joint legislative 61 ethics committee fund created under section 101.34 of the Revised 62 Code. 63

An officer or employee of a state agency who actively

advocates in a fiduciary capacity as a representative of that

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state agency need not file expenditure statements under section

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101.73 of the Revised Code. As used in this division, "state

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agency" does not include a state institution of higher education

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as defined in section 3345.011 of the Revised Code.

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- (F) Upon registration pursuant to division (A) of this section, the legislative agent shall be issued a card by the joint committee showing that the legislative agent is registered. The registration card and the legislative agent's registration shall be valid from the date of their issuance until the next thirty-first day of December of an even-numbered year.
- (G) The executive director of the joint committee shall be
  responsible for reviewing each registration statement filed with
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  the joint committee under this section and for determining whether
  the statement contains all of the information required by this
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  section. If the joint committee determines that the registration
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  statement does not contain all of the required information or that
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  a legislative agent or employer has failed to file a registration
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statement, the joint committee shall send written notification by	83
certified mail to the person who filed the registration statement	84
regarding the deficiency in the statement or to the person who	85
failed to file the registration statement regarding the failure.	86
Any person so notified by the joint committee shall, not later	87
than fifteen days after receiving the notice, file a registration	88
statement or an amended registration statement that does contain	89
all of the information required by this section. If any person who	90
receives a notice under this division fails to file a registration	91
statement or such an amended registration statement within this	92
fifteen-day period, the joint committee shall assess a late filing	93
fee equal to twelve dollars and fifty cents per day, up to a	94
maximum of one hundred dollars, upon that person. The joint	95
committee may waive the late filing fee for good cause shown.	96
(H) On or before the fifteenth day of March of each year, the	97
joint committee shall, in the manner and form that it determines,	98
publish a report containing statistical information on the	99
registration statements filed with it under this section during	100
the preceding year.	101
Sec. 101.73. (A) Each legislative agent and each employer	102
shall file in the office of the joint legislative ethics	103
committee, with the updated registration statement required by	104
division (B) of section $101.72$ of the Revised Code, a statement $\frac{1}{2}$	105
expenditures as specified in divisions (B) and (C) of this	106
section. A legislative agent shall file a separate statement of	107
expenditures under as specified in division (B) of this section	108
for each employer engaging the legislative agent.	109
(B)(1) In addition to the information required by divisions	110
(B)(2) $\frac{\text{and}}{\text{c}}$ (3), and (4) of this section, a statement filed by a	111
legislative agent shall show the total amount of expenditures made	112

by the legislative agent during the reporting period covered by

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the statement.	114
(2) If, during a reporting period covered by a statement, an	115
employer or any legislative agent the employer engaged made,	116
either separately or in combination with each other, either	117
directly or indirectly, expenditures to, at the request of, for	118
the benefit of, or on behalf of any particular member of the	119
general assembly, any particular member of the controlling board,	120
the governor, the director of a department created under section	121
121.02 of the Revised Code, or any particular member of the staff	122
of any of the public officers or employees listed in division	123
(B)(2) of this section, then the employer or legislative agent	124
shall also state all of the following:	125
(a) The name of the public officer or employee to whom, at	126
whose request, for whose benefit, or on whose behalf the	127
expenditures were made;	128
(b) The total amount of the expenditures made;	129
(c) A brief description of the expenditures made;	130
(d) The approximate date the expenditures were made;	131
(e) The specific items of legislation, if any, for which the	132
expenditures were made and the identity of the client on whose	133
behalf each expenditure was made.	134
As used in division (B)(2) of this section, "expenditures"	135
does not include expenditures made by a legislative agent as	136
payment for meals and other food and beverages.	137
(3) If, during a reporting period covered by a statement, a	138
legislative agent made expenditures as payment for meals and other	139
food and beverages, other than for meals and other food and	140
beverages provided to a member of the general assembly at a	141
meeting at which the member participated in a panel, seminar, or	142
speaking engagement or provided to a member of the general	143

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assembly at a meeting or convention of a national organization to	144
which any state agency, including, but not limited to, any	145
legislative agency or state institution of higher education as	146
defined in section 3345.011 of the Revised Code, pays membership	147
dues, that, when added to the amount of previous payments made for	148
meals and other food and beverages by that legislative agent	149
during that same calendar year, exceeded a total of fifty dollars	150
to, at the request of, for the benefit of, or on behalf of any	151
particular member of the general assembly, any particular member	152
of the controlling board, the governor, the director of a	153
department created under section 121.02 of the Revised Code, or	154
any particular member of the staff of any of the public officers	155
or employees listed in division (B)(3) of this section, then the	156
legislative agent shall also state all of the following regarding	157
those expenditures:	158
(a) The name of the public officer or employee to whom, at	159
whose request, for whose benefit, or on whose behalf the	160
expenditures were made;	161
(b) The total amount of the expenditures made;	162
(c) A brief description of the expenditures made;	163
(d) The approximate date the expenditures were made;	164
(e) The specific items of legislation, if any, for which the	165
expenditures were made and the identity of the client on whose	166
behalf each expenditure was made.	167
(4) If, during a reporting period covered by a statement, a	168
legislative agent is paid compensation by an employer, the	169
legislative agent shall state on the statement the amount of the	170
compensation paid to the legislative agent and the name and	171
business address of the employer who paid the legislative agent	172
the compensation.	173

(C) In addition to the information required by divisions

(B)(2) and (3) of this section, a statement filed by an employer	175
shall show the total amount of expenditures made by the employer	176
filing the statement during the period covered by the statement.	177
As used in this section, "expenditures" does not include the	178
expenses of maintaining office facilities or the compensation paid	179
to legislative agents engaged by an employer.	180
No employer is required to show any expenditure on a	181
statement filed under this division if the expenditure is reported	182
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on a statement filed under division (B) of this section by a 183 legislative agent engaged by the employer. 184

(D) Any statement required to be filed under this section 185 shall be filed at the times specified in section 101.72 of the 186 Revised Code. Each statement shall cover expenditures made and 187 compensation paid during the four-calendar-month period that ended 188 on the last day of the month immediately preceding the month in 189 which the statement is required to be filed. 190

No portion of the amount of an expenditure for a dinner, 191 party, or other function sponsored by an employer or legislative 192 agent need be attributed to, or counted toward the amount for, a 193 reporting period specified in division (B)(2) or (3) of this 194 section if the sponsor has invited to the function all the members 195 of either of the following: 196

197 (1) The general assembly;

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(2) Either house of the general assembly.

However, the amount spent for such function and its date and 199 purpose shall be reported separately on the statement required to 200 be filed under this section and the amount spent for the function 201 shall be added with other expenditures for the purpose of 202 determining the total amount of expenditures reported in the 203 statement under division (B)(1) or (C) of this section. 204

If it is impractical or impossible for a legislative agent or 205

employer to determine exact dollar amounts or values of	206
expenditures, reporting of good faith estimates, based upon	207
reasonable accounting procedures, constitutes compliance with this	208
section.	209
(E) All legislative agents and employers shall retain	210

- (E) All legislative agents and employers shall retain 210 receipts or maintain records for all expenditures that are 211 required to be reported pursuant to this section. All legislative 212 agents shall maintain records of compensation paid to them by 213 employers. These receipts or records shall be maintained for a 214 period ending on the thirty-first day of December of the second 215 calendar year after the year in which the expenditure was made or 216 the compensation was paid.
- (F)(1) An employer or legislative agent who is required to

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  file an expenditure a statement under division (B) or (C) of this
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  section shall deliver a copy of the statement, or of the portion
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  showing the an expenditure, to the public officer or employee who
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  is listed in the statement as having received the expenditure or
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  on whose behalf it was made, at least ten days before the date on
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  which the statement is filed.
- (2) If, during a reporting period covered by an expenditure a 225 statement filed under division (B)(2) of this section, an employer 226 or any legislative agent the employer engaged made, either 227 separately or in combination with each other, either directly or 228 indirectly, expenditures for transportation, lodging, or food and 229 beverages purchased for consumption on the premises in which the 230 food and beverages were sold to, at the request of, for the 231 benefit of, or on behalf of any of the public officers or 232 employees described in division (B)(2) of this section, the 233 employer or legislative agent shall deliver to the public officer 234 or employee a statement that contains all of the nondisputed 235 information prescribed in division (B)(2)(a) through (e) of this 236 section with respect to the expenditures described in division 237

(F)(2) of this section. The statement of expenditures made under	238
division (F)(2) of this section shall be delivered to the public	239
officer or employee to whom, at whose request, for whose benefit,	240
or on whose behalf those expenditures were made on the same day in	241
which a copy of the expenditure statement or of a portion showing	242
the expenditure is delivered to the public officer or employee	243
under division (F)(1) of this section. An employer is not required	244
to show any expenditure on a statement delivered under division	245
(F)(2) of this section if the expenditure is shown on a statement	246
delivered under division (F)(2) of this section by a legislative	247
agent engaged by the employer.	248

Sec. 101.75. If a dispute arises between any member of the 249 general assembly, any member of the controlling board, or a member 250 of the staff of the general assembly or controlling board and an 251 employer or legislative agent with respect to an expenditure or 252 financial transaction alleged in any statement to be filed under 253 section 101.73 or 101.74 of the Revised Code, the member, 254 employer, or legislative agent may file a complaint with the joint 255 legislative ethics committee. The committee shall proceed to 256 investigate the complaint as provided for other complaints in 257 section 101.34 of the Revised Code. 258

The complaint shall be filed at least three days prior to the 259 time the statement is required to be filed with the joint 260 legislative ethics committee. The time for filing a disputed 261 expenditure or financial transaction in any statement of 262 expenditures or the details of a financial transaction shall be 263 extended pending the final decision of the joint committee. This 264 extension does not extend the time for filing the nondisputed 265 portions of an expenditure a statement or of the details of a 266 financial transaction. The joint committee shall notify the 267 parties of its final decision by certified mail. If the committee 268 decides that the disputed expenditure or financial transaction 269

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should be reported, the employer or legislative agent shall	270
include the matter in an amended statement and file the amended	271
statement not later than ten days after the employer or agent	272
receives notice of the decision of the committee by certified	273
mail.	274
An employer or legislative agent who files a false statement	275
of expenditures or details of a financial transaction is liable in	276
a civil action to any public officer or employee who sustains	277
damage as a result of the filing or publication of the statement.	278
Section 2. That existing sections 101.72, 101.73, and 101.75	279
of the Revised Code are hereby repealed.	280