As Introduced

130th General Assembly Regular Session 2013-2014

H. B. No. 321

Representatives Duffey, Hagan, C.

Cosponsors: Representatives Amstutz, Blair, Henne, Landis, Roegner, Schuring, Sears, Stinziano, Terhar, Bishoff

A BILL

| To amend section 149.43 and to enact section 149.62 | 1 |
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| of the Revised Code to create the DataOhio Board, | 2 |
| and to specify requirements for posting public | 3 |
| records online. | 4 |

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

| Section 1. That section 149.43 be amended and section 149.62 | 5 |
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| of the Revised Code be enacted to read as follows: | 6 |
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| Sec. 149.43. (A) As used in this section: | 7 |
| (1) "Public record" means records kept by any public office, | 8 |
| including, but not limited to, state, county, city, village, | 9 |
| township, and school district units, and records pertaining to the | 10 |
| delivery of educational services by an alternative school in this | 11 |
| state kept by the nonprofit or for-profit entity operating the | 12 |
| alternative school pursuant to section 3313.533 of the Revised | 13 |
| Code. "Public record" does not mean any of the following: | 14 |
| (a) Medical records; | 15 |
| (b) Records pertaining to probation and parole proceedings or | 16 |
| to proceedings related to the imposition of community control | 17 |

| sanctions and post-release control sanctions; | 18 |
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| (c) Records pertaining to actions under section 2151.85 and | 19 |
| division (C) of section 2919.121 of the Revised Code and to | 20 |
| appeals of actions arising under those sections; | 21 |
| (d) Records pertaining to adoption proceedings, including the | 22 |
| contents of an adoption file maintained by the department of | 23 |
| health under section 3705.12 of the Revised Code; | 24 |
| (e) Information in a record contained in the putative father | 25 |
| registry established by section 3107.062 of the Revised Code, | 26 |
| regardless of whether the information is held by the department of | 27 |
| job and family services or, pursuant to section 3111.69 of the | 28 |
| Revised Code, the office of child support in the department or a | 29 |
| child support enforcement agency; | 30 |
| (f) Records listed in division (A) of section 3107.42 of the | 31 |
| Revised Code or specified in division (A) of section 3107.52 of | 32 |
| the Revised Code; | 33 |
| (g) Trial preparation records; | 34 |
| (h) Confidential law enforcement investigatory records; | 35 |
| (i) Records containing information that is confidential under | 36 |
| section 2710.03 or 4112.05 of the Revised Code; | 37 |
| (j) DNA records stored in the DNA database pursuant to | 38 |
| section 109.573 of the Revised Code; | 39 |
| (k) Inmate records released by the department of | 40 |
| rehabilitation and correction to the department of youth services | 41 |
| or a court of record pursuant to division (E) of section 5120.21 | 42 |
| of the Revised Code; | 43 |
| (1) Records maintained by the department of youth services | 44 |
| pertaining to children in its custody released by the department | 45 |
| of youth services to the department of rehabilitation and | 46 |
| correction pursuant to section 5139.05 of the Revised Code; | 47 |

| (m) Intellectual property records; | 48 |
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| (n) Donor profile records; | 49 |
| (o) Records maintained by the department of job and family | 50 |
| services pursuant to section 3121.894 of the Revised Code; | 51 |
| (p) Peace officer, parole officer, probation officer, | 52 |
| bailiff, prosecuting attorney, assistant prosecuting attorney, | 53 |
| correctional employee, community-based correctional facility | 54 |
| employee, youth services employee, firefighter, EMT, or | 55 |
| investigator of the bureau of criminal identification and | 56 |
| investigation residential and familial information; | 57 |
| (q) In the case of a county hospital operated pursuant to | 58 |
| Chapter 339. of the Revised Code or a municipal hospital operated | 59 |
| pursuant to Chapter 749. of the Revised Code, information that | 60 |
| constitutes a trade secret, as defined in section 1333.61 of the | 61 |
| Revised Code; | 62 |
| (r) Information pertaining to the recreational activities of | 63 |
| a person under the age of eighteen; | 64 |
| (s) Records provided to, statements made by review board | 65 |
| members during meetings of, and all work products of a child | 66 |
| fatality review board acting under sections 307.621 to 307.629 of | 67 |
| the Revised Code, and child fatality review data submitted by the | 68 |
| child fatality review board to the department of health or a | 69 |
| national child death review database, other than the report | 70 |
| prepared pursuant to division (A) of section 307.626 of the | 71 |
| Revised Code; | 72 |
| (t) Records provided to and statements made by the executive | 73 |
| | |

director of a public children services agency or a prosecuting 74 attorney acting pursuant to section 5153.171 of the Revised Code 75 other than the information released under that section; 76

(u) Test materials, examinations, or evaluation tools used in 77

an examination for licensure as a nursing home administrator that 78 the board of executives of long-term services and supports 79 administers under section 4751.04 of the Revised Code or contracts 80 under that section with a private or government entity to 81 administer; 82 (v) Records the release of which is prohibited by state or 83 federal law; 84 (w) Proprietary information of or relating to any person that 85 is submitted to or compiled by the Ohio venture capital authority 86 created under section 150.01 of the Revised Code; 87 (x) Financial statements and data any person submits for any 88

purpose to the Ohio housing finance agency or the controlling 89 board in connection with applying for, receiving, or accounting 90 for financial assistance from the agency, and information that 91 identifies any individual who benefits directly or indirectly from 92 financial assistance from the agency; 93

(y) Records listed in section 5101.29 of the Revised Code;

(z) Discharges recorded with a county recorder under section 95 317.24 of the Revised Code, as specified in division (B)(2) of 96 that section;

(aa) Usage information including names and addresses of 98 specific residential and commercial customers of a municipally 99 owned or operated public utility; 100

(bb) Records described in division (C) of section 187.04 of 101 the Revised Code that are not designated to be made available to 102 the public as provided in that division. 103

(2) "Confidential law enforcement investigatory record" means 104 any record that pertains to a law enforcement matter of a 105 criminal, quasi-criminal, civil, or administrative nature, but 106 only to the extent that the release of the record would create a 107

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the offense to which the record pertains, or of an information 110 source or witness to whom confidentiality has been reasonably 111 promised; 112 (b) Information provided by an information source or witness 113 to whom confidentiality has been reasonably promised, which 114 information would reasonably tend to disclose the source's or 115 witness's identity; 116 (c) Specific confidential investigatory techniques or 117

(a) The identity of a suspect who has not been charged with

high probability of disclosure of any of the following:

procedures or specific investigatory work product; 118

(d) Information that would endanger the life or physical
 safety of law enforcement personnel, a crime victim, a witness, or
 a confidential information source.

(3) "Medical record" means any document or combination of
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documents, except births, deaths, and the fact of admission to or
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discharge from a hospital, that pertains to the medical history,
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diagnosis, prognosis, or medical condition of a patient and that
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is generated and maintained in the process of medical treatment.

(4) "Trial preparation record" means any record that contains
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information that is specifically compiled in reasonable
anticipation of, or in defense of, a civil or criminal action or
proceeding, including the independent thought processes and
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personal trial preparation of an attorney.

(5) "Intellectual property record" means a record, other than 132 a financial or administrative record, that is produced or 133 collected by or for faculty or staff of a state institution of 134 higher learning in the conduct of or as a result of study or 135 research on an educational, commercial, scientific, artistic, 136 technical, or scholarly issue, regardless of whether the study or 137 research was sponsored by the institution alone or in conjunction 138

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with a governmental body or private concern, and that has not been 139 publicly released, published, or patented. 140

(6) "Donor profile record" means all records about donors or 141
potential donors to a public institution of higher education 142
except the names and reported addresses of the actual donors and 143
the date, amount, and conditions of the actual donation. 144

(7) "Peace officer, parole officer, probation officer, 145 bailiff, prosecuting attorney, assistant prosecuting attorney, 146 correctional employee, community-based correctional facility 147 employee, youth services employee, firefighter, EMT, or 148 investigator of the bureau of criminal identification and 149 investigation residential and familial information" means any 150 information that discloses any of the following about a peace 151 officer, parole officer, probation officer, bailiff, prosecuting 152 attorney, assistant prosecuting attorney, correctional employee, 153 community-based correctional facility employee, youth services 154 employee, firefighter, EMT, or investigator of the bureau of 155 criminal identification and investigation: 156

(a) The address of the actual personal residence of a peace 157 officer, parole officer, probation officer, bailiff, assistant 158 prosecuting attorney, correctional employee, community-based 159 correctional facility employee, youth services employee, 160 firefighter, EMT, or an investigator of the bureau of criminal 161 identification and investigation, except for the state or 162 political subdivision in which the peace officer, parole officer, 163 probation officer, bailiff, assistant prosecuting attorney, 164 correctional employee, community-based correctional facility 165 employee, youth services employee, firefighter, EMT, or 166 investigator of the bureau of criminal identification and 167 168 investigation resides;

(b) Information compiled from referral to or participation in 169an employee assistance program; 170

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(c) The social security number, the residential telephone 171 number, any bank account, debit card, charge card, or credit card 172 number, or the emergency telephone number of, or any medical 173 information pertaining to, a peace officer, parole officer, 174 probation officer, bailiff, prosecuting attorney, assistant 175 prosecuting attorney, correctional employee, community-based 176 correctional facility employee, youth services employee, 177 firefighter, EMT, or investigator of the bureau of criminal 178 identification and investigation; 179

(d) The name of any beneficiary of employment benefits, 180 including, but not limited to, life insurance benefits, provided 181 to a peace officer, parole officer, probation officer, bailiff, 182 prosecuting attorney, assistant prosecuting attorney, correctional 183 employee, community-based correctional facility employee, youth 184 services employee, firefighter, EMT, or investigator of the bureau 185 of criminal identification and investigation by the peace 186 officer's, parole officer's, probation officer's, bailiff's, 187 prosecuting attorney's, assistant prosecuting attorney's, 188 correctional employee's, community-based correctional facility 189 employee's, youth services employee's, firefighter's, EMT's, or 190 investigator of the bureau of criminal identification and 191 investigation's employer; 192

(e) The identity and amount of any charitable or employment 193 benefit deduction made by the peace officer's, parole officer's, 194 probation officer's, bailiff's, prosecuting attorney's, assistant 195 prosecuting attorney's, correctional employee's, community-based 196 correctional facility employee's, youth services employee's, 197 firefighter's, EMT's, or investigator of the bureau of criminal 198 identification and investigation's employer from the peace 199 officer's, parole officer's, probation officer's, bailiff's, 200 prosecuting attorney's, assistant prosecuting attorney's, 201 correctional employee's, community-based correctional facility 202 employee's, youth services employee's, firefighter's, EMT's, or 203 investigator of the bureau of criminal identification and 204 investigation's compensation unless the amount of the deduction is 205 required by state or federal law; 206

(f) The name, the residential address, the name of the 207 employer, the address of the employer, the social security number, 208 the residential telephone number, any bank account, debit card, 209 charge card, or credit card number, or the emergency telephone 210 number of the spouse, a former spouse, or any child of a peace 211 officer, parole officer, probation officer, bailiff, prosecuting 212 attorney, assistant prosecuting attorney, correctional employee, 213 community-based correctional facility employee, youth services 214 employee, firefighter, EMT, or investigator of the bureau of 215 criminal identification and investigation; 216

(g) A photograph of a peace officer who holds a position or 217 has an assignment that may include undercover or plain clothes 218 positions or assignments as determined by the peace officer's 219 appointing authority.

As used in divisions (A)(7) and (B)(9) of this section, 221 "peace officer" has the same meaning as in section 109.71 of the 222 Revised Code and also includes the superintendent and troopers of 223 the state highway patrol; it does not include the sheriff of a 224 county or a supervisory employee who, in the absence of the 225 sheriff, is authorized to stand in for, exercise the authority of, 226 and perform the duties of the sheriff. 227

As used in divisions (A)(7) and (B)(5) of this section, 228 "correctional employee" means any employee of the department of 229 rehabilitation and correction who in the course of performing the 230 employee's job duties has or has had contact with inmates and 231 persons under supervision. 232

As used in divisions (A)(7) and (B)(5) of this section, 233

"youth services employee" means any employee of the department of 234 youth services who in the course of performing the employee's job 235 duties has or has had contact with children committed to the 236 custody of the department of youth services. 237

As used in divisions (A)(7) and (B)(9) of this section, 238 "firefighter" means any regular, paid or volunteer, member of a 239 lawfully constituted fire department of a municipal corporation, 240 township, fire district, or village. 241

As used in divisions (A)(7) and (B)(9) of this section, "EMT" 242 means EMTs-basic, EMTs-I, and paramedics that provide emergency 243 medical services for a public emergency medical service 244 organization. "Emergency medical service organization," 245 "EMT-basic," "EMT-I," and "paramedic" have the same meanings as in 246 section 4765.01 of the Revised Code. 247

As used in divisions (A)(7) and (B)(9) of this section, 248 "investigator of the bureau of criminal identification and 249 investigation" has the meaning defined in section 2903.11 of the 250 Revised Code. 251

(8) "Information pertaining to the recreational activities of 252
a person under the age of eighteen" means information that is kept 253
in the ordinary course of business by a public office, that 254
pertains to the recreational activities of a person under the age 255
of eighteen years, and that discloses any of the following: 256

(a) The address or telephone number of a person under the age 257
of eighteen or the address or telephone number of that person's 258
parent, guardian, custodian, or emergency contact person; 259

(b) The social security number, birth date, or photographic 260 image of a person under the age of eighteen; 261

(c) Any medical record, history, or information pertaining to 262a person under the age of eighteen; 263

(d) Any additional information sought or required about a 264
person under the age of eighteen for the purpose of allowing that 265
person to participate in any recreational activity conducted or 266
sponsored by a public office or to use or obtain admission 267
privileges to any recreational facility owned or operated by a 268
public office. 269

(9) "Community control sanction" has the same meaning as in 270 section 2929.01 of the Revised Code. 271

(10) "Post-release control sanction" has the same meaning as 272in section 2967.01 of the Revised Code. 273

(11) "Redaction" means obscuring or deleting any information 274
that is exempt from the duty to permit public inspection or 275
copying from an item that otherwise meets the definition of a 276
"record" in section 149.011 of the Revised Code. 277

(12) "Designee" and "elected official" have the same meanings 278as in section 109.43 of the Revised Code. 279

(B)(1) Upon request and subject to division (B)(8) of this 280 section, all public records responsive to the request shall be 281 promptly prepared and made available for inspection to any person 282 at all reasonable times during regular business hours. Subject to 283 division (B)(8) of this section, upon request, a public office or 284 person responsible for public records shall make copies of the 285 requested public record available at cost and within a reasonable 286 period of time. If a public record contains information that is 287 exempt from the duty to permit public inspection or to copy the 288 public record, the public office or the person responsible for the 289 public record shall make available all of the information within 290 the public record that is not exempt. When making that public 291 record available for public inspection or copying that public 292 record, the public office or the person responsible for the public 293 record shall notify the requester of any redaction or make the 294

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redaction plainly visible. A redaction shall be deemed a denial of 295 a request to inspect or copy the redacted information, except if 296 federal or state law authorizes or requires a public office to 297 make the redaction. 298

(2) To facilitate broader access to public records, a public 299 office or the person responsible for public records shall organize 300 and maintain public records in a manner that they can be made 301 available for inspection or copying in accordance with division 302 (B) of this section. A public office also shall have available a 303 copy of its current records retention schedule at a location 304 readily available to the public. If a requester makes an ambiguous 305 or overly broad request or has difficulty in making a request for 306 copies or inspection of public records under this section such 307 that the public office or the person responsible for the requested 308 public record cannot reasonably identify what public records are 309 being requested, the public office or the person responsible for 310 the requested public record may deny the request but shall provide 311 the requester with an opportunity to revise the request by 312 informing the requester of the manner in which records are 313 maintained by the public office and accessed in the ordinary 314 course of the public office's or person's duties. 315

(3) If a request is ultimately denied, in part or in whole, 316 the public office or the person responsible for the requested 317 public record shall provide the requester with an explanation, 318 including legal authority, setting forth why the request was 319 denied. If the initial request was provided in writing, the 320 explanation also shall be provided to the requester in writing. 321 The explanation shall not preclude the public office or the person 322 responsible for the requested public record from relying upon 323 additional reasons or legal authority in defending an action 324 commenced under division (C) of this section. 325

(4) Unless specifically required or authorized by state or 326

federal law or in accordance with division (B) of this section, no 327 public office or person responsible for public records may limit 328 or condition the availability of public records by requiring 329 disclosure of the requester's identity or the intended use of the 330 requested public record. Any requirement that the requester 331 disclose the requestor's identity or the intended use of the 332 requested public record constitutes a denial of the request. 333

(5) A public office or person responsible for public records 334 may ask a requester to make the request in writing, may ask for 335 the requester's identity, and may inquire about the intended use 336 of the information requested, but may do so only after disclosing 337 to the requester that a written request is not mandatory and that 338 the requester may decline to reveal the requester's identity or 339 the intended use and when a written request or disclosure of the 340 identity or intended use would benefit the requester by enhancing 341 the ability of the public office or person responsible for public 342 records to identify, locate, or deliver the public records sought 343 by the requester. 344

(6) If any person chooses to obtain a copy of a public record 345 in accordance with division (B) of this section, the public office 346 or person responsible for the public record may require that 347 person to pay in advance the cost involved in providing the copy 348 of the public record in accordance with the choice made by the 349 person seeking the copy under this division. The public office or 350 the person responsible for the public record shall permit that 351 person to choose to have the public record duplicated upon paper, 352 upon the same medium upon which the public office or person 353 responsible for the public record keeps it, or upon any other 354 medium upon which the public office or person responsible for the 355 public record determines that it reasonably can be duplicated as 356 an integral part of the normal operations of the public office or 357 person responsible for the public record. When the person seeking 358 the copy makes a choice under this division, the public office or 359 person responsible for the public record shall provide a copy of 360 it in accordance with the choice made by the person seeking the 361 copy. Nothing in this section requires a public office or person 362 responsible for the public record to allow the person seeking a 363 copy of the public record to make the copies of the public record. 364

(7) Upon a request made in accordance with division (B) of 365 this section and subject to division (B)(6) of this section, a 366 public office or person responsible for public records shall 367 transmit a copy of a public record to any person by United States 368 mail or by any other means of delivery or transmission within a 369 reasonable period of time after receiving the request for the 370 copy. The public office or person responsible for the public 371 record may require the person making the request to pay in advance 372 the cost of postage if the copy is transmitted by United States 373 mail or the cost of delivery if the copy is transmitted other than 374 by United States mail, and to pay in advance the costs incurred 375 for other supplies used in the mailing, delivery, or transmission. 376

Any public office may adopt a policy and procedures that it 377 will follow in transmitting, within a reasonable period of time 378 after receiving a request, copies of public records by United 379 States mail or by any other means of delivery or transmission 380 pursuant to this division. A public office that adopts a policy 381 and procedures under this division shall comply with them in 382 performing its duties under this division. 383

In any policy and procedures adopted under this division, a 384 public office may limit the number of records requested by a 385 person that the office will transmit by United States mail to ten 386 per month, unless the person certifies to the office in writing 387 that the person does not intend to use or forward the requested 388 records, or the information contained in them, for commercial 389 purposes. For purposes of this division, "commercial" shall be 390 narrowly construed and does not include reporting or gathering 391
news, reporting or gathering information to assist citizen 392
oversight or understanding of the operation or activities of 393
government, or nonprofit educational research. 394

(8) A public office or person responsible for public records 395 is not required to permit a person who is incarcerated pursuant to 396 a criminal conviction or a juvenile adjudication to inspect or to 397 obtain a copy of any public record concerning a criminal 398 investigation or prosecution or concerning what would be a 399 criminal investigation or prosecution if the subject of the 400 investigation or prosecution were an adult, unless the request to 401 inspect or to obtain a copy of the record is for the purpose of 402 acquiring information that is subject to release as a public 403 record under this section and the judge who imposed the sentence 404 or made the adjudication with respect to the person, or the 405 judge's successor in office, finds that the information sought in 406 the public record is necessary to support what appears to be a 407 justiciable claim of the person. 408

(9)(a) Upon written request made and signed by a journalist 409 on or after December 16, 1999, a public office, or person 410 responsible for public records, having custody of the records of 411 the agency employing a specified peace officer, parole officer, 412 probation officer, bailiff, prosecuting attorney, assistant 413 prosecuting attorney, correctional employee, community-based 414 correctional facility employee, youth services employee, 415 firefighter, EMT, or investigator of the bureau of criminal 416 identification and investigation shall disclose to the journalist 417 the address of the actual personal residence of the peace officer, 418 parole officer, probation officer, bailiff, prosecuting attorney, 419 assistant prosecuting attorney, correctional employee, 420 community-based correctional facility employee, youth services 421 employee, firefighter, EMT, or investigator of the bureau of 422

criminal identification and investigation and, if the peace 423 officer's, parole officer's, probation officer's, bailiff's, 424 prosecuting attorney's, assistant prosecuting attorney's, 425 correctional employee's, community-based correctional facility 426 employee's, youth services employee's, firefighter's, EMT's, or 427 investigator of the bureau of criminal identification and 428 investigation's spouse, former spouse, or child is employed by a 429 public office, the name and address of the employer of the peace 430 officer's, parole officer's, probation officer's, bailiff's, 431 prosecuting attorney's, assistant prosecuting attorney's, 432 correctional employee's, community-based correctional facility 433 employee's, youth services employee's, firefighter's, EMT's, or 434 investigator of the bureau of criminal identification and 435 investigation's spouse, former spouse, or child. The request shall 436 include the journalist's name and title and the name and address 437 of the journalist's employer and shall state that disclosure of 438 the information sought would be in the public interest. 439

(b) Division (B)(9)(a) of this section also applies to
journalist requests for customer information maintained by a
municipally owned or operated public utility, other than social
security numbers and any private financial information such as
credit reports, payment methods, credit card numbers, and bank
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(c) As used in division (B)(9) of this section, "journalist" 446 means a person engaged in, connected with, or employed by any news 447 medium, including a newspaper, magazine, press association, news 448 agency, or wire service, a radio or television station, or a 449 similar medium, for the purpose of gathering, processing, 450 transmitting, compiling, editing, or disseminating information for 451 the general public. 452

(C)(1) If a person allegedly is aggrieved by the failure of a453public office or the person responsible for public records to454

promptly prepare a public record and to make it available to the 455 person for inspection in accordance with division (B) of this 456 section or by any other failure of a public office or the person 457 responsible for public records to comply with an obligation in 458 accordance with division (B) of this section, the person allegedly 459 aggrieved may commence a mandamus action to obtain a judgment that 460 orders the public office or the person responsible for the public 461 record to comply with division (B) of this section, that awards 462 court costs and reasonable attorney's fees to the person that 463 instituted the mandamus action, and, if applicable, that includes 464 an order fixing statutory damages under division (C)(1) of this 465 section. The mandamus action may be commenced in the court of 466 common pleas of the county in which division (B) of this section 467 allegedly was not complied with, in the supreme court pursuant to 468 its original jurisdiction under Section 2 of Article IV, Ohio 469 Constitution, or in the court of appeals for the appellate 470 district in which division (B) of this section allegedly was not 471 complied with pursuant to its original jurisdiction under Section 472 3 of Article IV, Ohio Constitution. 473

If a requestor transmits a written request by hand delivery 474 or certified mail to inspect or receive copies of any public 475 record in a manner that fairly describes the public record or 476 class of public records to the public office or person responsible 477 for the requested public records, except as otherwise provided in 478 this section, the requestor shall be entitled to recover the 479 amount of statutory damages set forth in this division if a court 480 determines that the public office or the person responsible for 481 public records failed to comply with an obligation in accordance 482 with division (B) of this section. 483

The amount of statutory damages shall be fixed at one hundred 484 dollars for each business day during which the public office or 485 person responsible for the requested public records failed to 486 comply with an obligation in accordance with division (B) of this 487 section, beginning with the day on which the requester files a 488 mandamus action to recover statutory damages, up to a maximum of 489 one thousand dollars. The award of statutory damages shall not be 490 construed as a penalty, but as compensation for injury arising 491 from lost use of the requested information. The existence of this 492 injury shall be conclusively presumed. The award of statutory 493 damages shall be in addition to all other remedies authorized by 494 this section. 495

The court may reduce an award of statutory damages or not 496 award statutory damages if the court determines both of the 497 following: 498

(a) That, based on the ordinary application of statutory law 499 and case law as it existed at the time of the conduct or 500 threatened conduct of the public office or person responsible for 501 the requested public records that allegedly constitutes a failure 502 to comply with an obligation in accordance with division (B) of 503 this section and that was the basis of the mandamus action, a 504 well-informed public office or person responsible for the 505 requested public records reasonably would believe that the conduct 506 or threatened conduct of the public office or person responsible 507 for the requested public records did not constitute a failure to 508 comply with an obligation in accordance with division (B) of this 509 section; 510

(b) That a well-informed public office or person responsible 511 for the requested public records reasonably would believe that the 512 conduct or threatened conduct of the public office or person 513 responsible for the requested public records would serve the 514 public policy that underlies the authority that is asserted as 515 permitting that conduct or threatened conduct. 516

(2)(a) If the court issues a writ of mandamus that orders the 517 public office or the person responsible for the public record to 518

comply with division (B) of this section and determines that the 519 circumstances described in division (C)(1) of this section exist, 520 the court shall determine and award to the relator all court 521 costs. 522

(b) If the court renders a judgment that orders the public 523 office or the person responsible for the public record to comply 524 with division (B) of this section, the court may award reasonable 525 attorney's fees subject to reduction as described in division 526 (C)(2)(c) of this section. The court shall award reasonable 527 attorney's fees, subject to reduction as described in division 528 (C)(2)(c) of this section when either of the following applies: 529

(i) The public office or the person responsible for the 530 public records failed to respond affirmatively or negatively to 531 the public records request in accordance with the time allowed 532 under division (B) of this section. 533

(ii) The public office or the person responsible for the 534 public records promised to permit the relator to inspect or 535 receive copies of the public records requested within a specified 536 period of time but failed to fulfill that promise within that 537 specified period of time. 538

(c) Court costs and reasonable attorney's fees awarded under 539 this section shall be construed as remedial and not punitive. 540 Reasonable attorney's fees shall include reasonable fees incurred 541 to produce proof of the reasonableness and amount of the fees and 542 to otherwise litigate entitlement to the fees. The court may 543 reduce an award of attorney's fees to the relator or not award 544 attorney's fees to the relator if the court determines both of the 545 following: 546

(i) That, based on the ordinary application of statutory law 547 and case law as it existed at the time of the conduct or 548 threatened conduct of the public office or person responsible for 549

the requested public records that allegedly constitutes a failure 550 to comply with an obligation in accordance with division (B) of 551 this section and that was the basis of the mandamus action, a 552 well-informed public office or person responsible for the 553 requested public records reasonably would believe that the conduct 554 or threatened conduct of the public office or person responsible 555 for the requested public records did not constitute a failure to 556 comply with an obligation in accordance with division (B) of this 557 section; 558

(ii) That a well-informed public office or person responsible 559 for the requested public records reasonably would believe that the 560 conduct or threatened conduct of the public office or person 561 responsible for the requested public records as described in 562 division (C)(2)(c)(i) of this section would serve the public 563 policy that underlies the authority that is asserted as permitting 564 that conduct or threatened conduct. 565

(D) Chapter 1347. of the Revised Code does not limit the provisions of this section.

(E)(1) To ensure that all employees of public offices are 568 appropriately educated about a public office's obligations under 569 division (B) of this section, all elected officials or their 570 appropriate designees shall attend training approved by the 571 attorney general as provided in section 109.43 of the Revised 572 Code. In addition, all public offices shall adopt a public records 573 policy in compliance with this section for responding to public 574 records requests. In adopting a public records policy under this 575 division, a public office may obtain guidance from the model 576 public records policy developed and provided to the public office 577 by the attorney general under section 109.43 of the Revised Code. 578 Except as otherwise provided in this section, the policy may not 579 limit the number of public records that the public office will 580 make available to a single person, may not limit the number of 581

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public records that it will make available during a fixed period582of time, and may not establish a fixed period of time before it583will respond to a request for inspection or copying of public584records, unless that period is less than eight hours.585

(2) The public office shall distribute the public records 586 policy adopted by the public office under division (E)(1) of this 587 section to the employee of the public office who is the records 588 custodian or records manager or otherwise has custody of the 589 records of that office. The public office shall require that 590 employee to acknowledge receipt of the copy of the public records 591 policy. The public office shall create a poster that describes its 592 public records policy and shall post the poster in a conspicuous 593 place in the public office and in all locations where the public 594 office has branch offices. The public office may post its public 595 records policy on the internet web site of the public office if 596 the public office maintains an internet web site. A public office 597 that has established a manual or handbook of its general policies 598 and procedures for all employees of the public office shall 599 include the public records policy of the public office in the 600 manual or handbook. 601

(F)(1) The bureau of motor vehicles may adopt rules pursuant 602 to Chapter 119. of the Revised Code to reasonably limit the number 603 of bulk commercial special extraction requests made by a person 604 for the same records or for updated records during a calendar 605 year. The rules may include provisions for charges to be made for 606 bulk commercial special extraction requests for the actual cost of 607 the bureau, plus special extraction costs, plus ten per cent. The 608 bureau may charge for expenses for redacting information, the 609 release of which is prohibited by law. 610

(2) As used in division (F)(1) of this section:

(a) "Actual cost" means the cost of depleted supplies, 612records storage media costs, actual mailing and alternative 613

delivery costs, or other transmitting costs, and any direct614equipment operating and maintenance costs, including actual costs615paid to private contractors for copying services.616

(b) "Bulk commercial special extraction request" means a 617 request for copies of a record for information in a format other 618 than the format already available, or information that cannot be 619 extracted without examination of all items in a records series, 620 class of records, or database by a person who intends to use or 621 forward the copies for surveys, marketing, solicitation, or resale 622 for commercial purposes. "Bulk commercial special extraction 623 request does not include a request by a person who gives 624 assurance to the bureau that the person making the request does 625 not intend to use or forward the requested copies for surveys, 626 marketing, solicitation, or resale for commercial purposes. 627

(c) "Commercial" means profit-seeking production, buying, or 628selling of any good, service, or other product. 629

(d) "Special extraction costs" means the cost of the time
spent by the lowest paid employee competent to perform the task,
the actual amount paid to outside private contractors employed by
the bureau, or the actual cost incurred to create computer
programs to make the special extraction. "Special extraction
costs" include any charges paid to a public agency for computer or
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(3) For purposes of divisions (F)(1) and (2) of this section,
"surveys, marketing, solicitation, or resale for commercial
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purposes" shall be narrowly construed and does not include
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reporting or gathering news, reporting or gathering information to
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assist citizen oversight or understanding of the operation or
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activities of government, or nonprofit educational research.

(G)(1) Except as provided in division (G)(2) of this section, 643 a public office that posts a public record on its web site, or on 644 readable.

a public web site maintained by the state, shall post the record 645 in an open format so that the public record, or the data contained 646 in the public record, is capable of being searched, viewed, and 647 downloaded by the public, and is in a format that is machine 648 649

(2) A public office may claim a qualified exemption from the 650 requirements of division (G)(1) of this section, for a subset or 651 an entire category of records, for any of the following reasons if 652 the records commission claims the qualified exemption and amends 653 the public office's record retention policy to reflect that claim: 654

(a) Technical ability: The office lacks the technical ability 655 to post the records in an open format; 656

(b) Resources: The office lacks the financial or other 657 resources to post the records in an open format; 658

(c) Public policy: Conforming to the uniform standards is 659 contrary to the public policy of the public office. 660

A qualified exemption claimed under this division is not 661 subject to a challenge. But a resident of the state may petition 662 the public office to explain its claim to the qualified exemption. 663

Sec. 149.62. (A) As used in this section:

(1) "Local government" means bodies corporate and politic 665 responsible for governmental activities only in geographical areas 666 smaller than that of the state. 667

(2) "State agency" has the meaning defined in section 149.011 668 of the Revised Code. 669

(3) "Open format" has the meaning defined contextually in 670 section 149.43 of the Revised Code. 671

(B) The general assembly recognizes that public-use data from 672 government agencies offers an avenue toward open and transparent 673

| government, stimulates business innovation, and can help | 674 |
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| government agencies become more effective. It is declared to be a | 675 |
| public purpose and function of the state to facilitate the ability | 676 |
| of the public easily to find, download, and use data sets that are | 677 |
| generated and held by the state government and other public | 678 |
| offices. With these goals in mind, the general assembly creates | 679 |
| the DataOhio board to do all of the following: | 680 |
| (1) Recommend categories of public records that state | 681 |
| agencies and local governments should make available to the public | 682 |
| <u>online in an open format;</u> | 683 |
| (2) Recommend technology standards for open data use in the | 684 |
| state that reflect the most current standards nationally and | 685 |
| within other states; | 686 |
| (3) Recommend accounting standards for financial data in the | 687 |
| state to facilitate comparison across governmental units and | 688 |
| services; | 689 |
| (4) Recommend metadata definitional standards for | 600 |
| | 690 |
| nonfinancial data in the state to facilitate comparison and use of | 690 |
| nonfinancial data in the state to facilitate comparison and use of this data across governmental units; and | |
| | 691 |
| this data across governmental units; and | 691 692 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an | 691 692 693 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and | 691 692 693 694 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway | 691 692 693 694 695 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway at the federal and state levels. | 691 692 693 694 695 696 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway at the federal and state levels. The board shall deliver a report of its findings and | 691 692 693 694 695 696 697 |
| this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway at the federal and state levels. The board shall deliver a report of its findings and recommendations to the general assembly not later than one year | 691 692 693 694 695 696 697 698 |
| <pre>this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway at the federal and state levels. The board shall deliver a report of its findings and recommendations to the general assembly not later than one year after the effective date of this section, and thereafter shall</pre> | 691 692 693 694 695 696 697 698 699 |
| <pre>this data across governmental units; and (5) Consider creation by the state of data.ohio.gov, an online catalog of data sets made available by state agencies and local governments, as well as collaboration with efforts underway at the federal and state levels. The board shall deliver a report of its findings and recommendations to the general assembly not later than one year after the effective date of this section, and thereafter shall deliver a report of its recommendations by the thirty-first day of</pre> | 691 692 693 694 695 696 697 698 699 700 |

| (1) The governor; | 704 |
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| (2) The attorney general; | 705 |
| (3) The auditor of state; | 706 |
| (4) The secretary of state; | 707 |
| (5) The treasurer of state; | 708 |
| (6) The speaker of the house of representatives; | 709 |
| (7) The president of the senate; | 710 |
| (8) The minority leader of the house of representatives; | 711 |
| (9) The minority leader of the senate; | 712 |
| (10) The chancellor of the Ohio board of regents; and | 713 |
| (11) Three members who represent local governments to be | 714 |
| appointed by the chairperson after the chairperson has been | 715 |
| selected. | 716 |
| The board also shall consist of one or more ex officio, | 717 |
| nonvoting members or their designees appointed by the chairperson | 718 |
| after the chairperson is selected. | 719 |
| The board shall select a chairperson from among its members. | 720 |
| The chairperson shall select a member of the board to serve as the | 721 |
| board's secretary. | 722 |
| The director of administrative services shall provide | 723 |
| necessary meeting facilities to the board. | 724 |
| Members of the board shall serve without compensation. | 725 |
| All meetings of the board shall be held at the call of the | 726 |
| chairperson, but the board shall hold its initial meeting not | 727 |
| later than thirty days after the effective date of this section. | 728 |
| The presence of a majority of the members of the board | 729 |
| constitutes a quorum for the conduct of its business. The | 730 |
| concurrence of at least a majority of the members of the board is | 731 |