As Introduced

130th General Assembly Regular Session 2013-2014

S. B. No. 337

Senator Turner

Cosponsors: Senators Schiavoni, Tavares, Seitz

A BILL

То	amend sections 3501.05 and 3517.153 of the Revised	1
	Code to permit the Secretary of State and the Ohio	2
	Elections Commission to issue subpoenas and	3
	summons in the performance of their duties, as	4
	authorized under the Elections Law, to any person	5
	outside the state and to provide for the	6
	enforcement of the subpoenas and summons under the	7
	Elections Law.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 3501.05 and 3517.153 of the Revised	9
Code be amended to read as follows:	10
Sec. 3501.05. The secretary of state shall do all of the	11
following:	12
(A) Appoint all members of boards of elections;	13
(B) Issue instructions by directives and advisories in	14
accordance with section 3501.053 of the Revised Code to members of	15
the boards as to the proper methods of conducting elections.	16
(C) Prepare rules and instructions for the conduct of	17
elections;	1.8

(D) Publish and furnish to the boards from time to time a	19
sufficient number of indexed copies of all election laws then in	20
force;	21
(E) Edit and issue all pamphlets concerning proposed laws or	22
amendments required by law to be submitted to the voters;	23
(F) Prescribe the form of registration cards, blanks, and	24
records;	25
(G) Determine and prescribe the forms of ballots and the	26
forms of all blanks, cards of instructions, pollbooks, tally	27
sheets, certificates of election, and forms and blanks required by	28
law for use by candidates, committees, and boards;	29
(H) Prepare the ballot title or statement to be placed on the	30
ballot for any proposed law or amendment to the constitution to be	31
submitted to the voters of the state;	32
(I) Except as otherwise provided in section 3519.08 of the	33
Revised Code, certify to the several boards the forms of ballots	34
and names of candidates for state offices, and the form and	35
wording of state referendum questions and issues, as they shall	36
appear on the ballot;	37
(J) Except as otherwise provided in division (I)(2)(b) of	38
section 3501.38 of the Revised Code, give final approval to ballot	39
language for any local question or issue approved and transmitted	40
by boards of elections under section 3501.11 of the Revised Code;	41
(K) Receive all initiative and referendum petitions on state	42
questions and issues and determine and certify to the sufficiency	43
of those petitions;	44
(L) Require such reports from the several boards as are	45
provided by law, or as the secretary of state considers necessary;	46
(M) Compel the observance by election officers in the several	47
counties of the requirements of the election laws;	48

$({\tt N})(1)$ Except as otherwise provided in division $({\tt N})(2)$ of	49
this section, investigate the administration of election laws,	50
frauds, and irregularities in elections in any county, and report	51
violations of election laws to the attorney general or prosecuting	52
attorney, or both, for prosecution;	53
(2) On and after August 24, 1995, report a failure to comply	54
with or a violation of a provision in sections 3517.08 to 3517.13,	55
3517.17, 3517.18, 3517.20 to 3517.22, 3599.03, or 3599.031 of the	56
Revised Code, whenever the secretary of state has or should have	57
knowledge of a failure to comply with or a violation of a	58
provision in one of those sections, by filing a complaint with the	59
Ohio elections commission under section 3517.153 of the Revised	60
Code;	61
(0) Make an annual report to the governor containing the	62
results of elections, the cost of elections in the various	63
counties, a tabulation of the votes in the several political	64
subdivisions, and other information and recommendations relative	65
to elections the secretary of state considers desirable;	66
(P) Prescribe and distribute to boards of elections a list of	67
instructions indicating all legal steps necessary to petition	68
successfully for local option elections under sections 4301.32 to	69
4301.41, 4303.29, 4305.14, and 4305.15 of the Revised Code;	70
(Q) Adopt rules pursuant to Chapter 119. of the Revised Code	71
for the removal by boards of elections of ineligible voters from	72
the statewide voter registration database and, if applicable, from	73
the poll list or signature pollbook used in each precinct, which	74
rules shall provide for all of the following:	75
(1) A process for the removal of voters who have changed	76
residence, which shall be uniform, nondiscriminatory, and in	77

compliance with the Voting Rights Act of 1965 and the National

Voter Registration Act of 1993, including a program that uses the

78

national change of address service provided by the United States	80
postal system through its licensees;	81
(2) A process for the removal of ineligible voters under	82
section 3503.21 of the Revised Code;	83
(2) A uniform gratem for marking or removing the name of a	84
(3) A uniform system for marking or removing the name of a	85
voter who is ineligible to vote from the statewide voter	86
registration database and, if applicable, from the poll list or	
signature pollbook used in each precinct and noting the reason for	87
that mark or removal.	88
(R) Prescribe a general program for registering voters or	89
updating voter registration information, such as name and	90
residence changes, by boards of elections, designated agencies,	91
offices of deputy registrars of motor vehicles, public high	92
schools and vocational schools, public libraries, and offices of	93
county treasurers consistent with the requirements of section	94
3503.09 of the Revised Code;	95
(S) Prescribe a program of distribution of voter registration	96
forms through boards of elections, designated agencies, offices of	97
the registrar and deputy registrars of motor vehicles, public high	98
schools and vocational schools, public libraries, and offices of	99
county treasurers;	100
(T) To the extent feasible, provide copies, at no cost and	101
upon request, of the voter registration form in post offices in	102
this state;	103
(U) Adopt rules pursuant to section 111.15 of the Revised	104
Code for the purpose of implementing the program for registering	105
voters through boards of elections, designated agencies, and the	106
offices of the registrar and deputy registrars of motor vehicles	107
consistent with this chapter;	108
(V) Establish the full-time position of Americans with	109

Disabilities Act coordinator within the office of the secretary of

state to do all of the following:	111
(1) Assist the secretary of state with ensuring that there is	112
equal access to polling places for persons with disabilities;	113
(2) Assist the secretary of state with ensuring that each	114
voter may cast the voter's ballot in a manner that provides the	115
same opportunity for access and participation, including privacy	116
and independence, as for other voters;	117
(3) Advise the secretary of state in the development of	118
standards for the certification of voting machines, marking	119
devices, and automatic tabulating equipment.	120
(W) Establish and maintain a computerized statewide database	121
of all legally registered voters under section 3503.15 of the	122
Revised Code that complies with the requirements of the "Help	123
America Vote Act of 2002," Pub. L. No. 107-252, 116 Stat. 1666,	124
and provide training in the operation of that system;	125
(X) Ensure that all directives, advisories, other	126
(X) Ensure that all directives, advisories, other instructions, or decisions issued or made during or as a result of	126 127
instructions, or decisions issued or made during or as a result of	127
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to	127 128
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting	127 128 129
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss	127 128 129 130
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other	127 128 129 130 131
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web	127 128 129 130 131
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is	127 128 129 130 131 132
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is practicable after the completion of the conference or	127 128 129 130 131 132 133
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is practicable after the completion of the conference or teleconference call, but not later than the close of business on	127 128 129 130 131 132 133 134
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is practicable after the completion of the conference or teleconference call, but not later than the close of business on the same day as the conference or teleconference call takes place.	127 128 129 130 131 132 133 134 135
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is practicable after the completion of the conference or teleconference call, but not later than the close of business on the same day as the conference or teleconference call takes place. (Y) Publish a report on a web site of the office of the	127 128 129 130 131 132 133 134 135 136
instructions, or decisions issued or made during or as a result of any conference or teleconference call with a board of elections to discuss the proper methods and procedures for conducting elections, to answer questions regarding elections, or to discuss the interpretation of directives, advisories, or other instructions issued by the secretary of state are posted on a web site of the office of the secretary of state as soon as is practicable after the completion of the conference or teleconference call, but not later than the close of business on the same day as the conference or teleconference call takes place. (Y) Publish a report on a web site of the office of the secretary of state not later than one month after the completion	127 128 129 130 131 132 133 134 135 136 137

counted, and the number of provisional ballots cast and the number	142
of those ballots that were counted, for that election. The	143
secretary of state shall maintain the information on the web site	144
in an archive format for each subsequent election.	145
(Z) Conduct voter education outlining voter identification,	146
absent voters ballot, provisional ballot, and other voting	147
requirements;	148
(AA) Establish a procedure by which a registered elector may	149
make available to a board of elections a more recent signature to	150
be used in the poll list or signature pollbook produced by the	151
board of elections of the county in which the elector resides;	152
(BB) Disseminate information, which may include all or part	153
of the official explanations and arguments, by means of direct	154
mail or other written publication, broadcast, or other means or	155
combination of means, as directed by the Ohio ballot board under	156
division (F) of section 3505.062 of the Revised Code, in order to	157
inform the voters as fully as possible concerning each proposed	158
constitutional amendment, proposed law, or referendum;	159
(CC) Be the single state office responsible for the	160
implementation of the "Uniformed and Overseas Citizens Absentee	161
Voting Act, Pub. L. No. 99-410, 100 Stat. 924, 42 U.S.C. 1973ff,	162
et seq., as amended, in this state. The secretary of state may	163
delegate to the boards of elections responsibilities for the	164
implementation of that act, including responsibilities arising	165
from amendments to that act made by the "Military and Overseas	166
Voter Empowerment Act," Subtitle H of the <u>"</u> National Defense	167
Authorization Act for Fiscal Year 2010, Pub. L. No. 111-84, 123	168
Stat. 3190.	169
(DD) Perform other duties required by law.	170
Whenever a primary election is held under section 3513.32 of	171

the Revised Code or a special election is held under section

3521.03 of the Revised Code to fill a vacancy in the office of	173
representative to congress, the secretary of state shall establish	174
a deadline, notwithstanding any other deadline required under the	175
Revised Code, by which any or all of the following shall occur:	176
the filing of a declaration of candidacy and petitions or a	177
statement of candidacy and nominating petition together with the	178
applicable filing fee; the filing of protests against the	179
candidacy of any person filing a declaration of candidacy or	180
nominating petition; the filing of a declaration of intent to be a	181
write-in candidate; the filing of campaign finance reports; the	182
preparation of, and the making of corrections or challenges to,	183
precinct voter registration lists; the receipt of applications for	184
absent voter's ballots or armed service <u>uniformed services or</u>	185
overseas absent voter's ballots; the supplying of election	186
materials to precincts by boards of elections; the holding of	187
hearings by boards of elections to consider challenges to the	188
right of a person to appear on a voter registration list; and the	189
scheduling of programs to instruct or reinstruct election	190
officers.	191

In the performance of the secretary of state's duties as the 192 chief election officer, the secretary of state may administer 193 oaths, issue subpoenas to any person within or without the state, 194 summon witnesses within or without the state, compel the 195 production of books, papers, records, and other evidence, and fix 196 the time and place for hearing any matters relating to the 197 administration and enforcement of the election laws. Any person, 198 within or without the state, who fails to obey a subpoena or 199 summons issued by the secretary of state pursuant to this section 200 may be prosecuted under section 3599.37 of the Revised Code, as 201 applicable. 202

In any controversy involving or arising out of the adoption 203 of registration or the appropriation of funds for registration, 204

the secretary of state may, through the attorney general, bring an	205
action in the name of the state in the court of common pleas of	206
the county where the cause of action arose or in an adjoining	207
county, to adjudicate the question.	208

In any action involving the laws in Title XXXV of the Revised 209 Code wherein the interpretation of those laws is in issue in such 210 a manner that the result of the action will affect the lawful 211 duties of the secretary of state or of any board of elections, the 212 secretary of state may, on the secretary of state's motion, be 213 made a party.

The secretary of state may apply to any court that is hearing 215 a case in which the secretary of state is a party, for a change of 216 venue as a substantive right, and the change of venue shall be 217 allowed, and the case removed to the court of common pleas of an 218 adjoining county named in the application or, if there are cases 219 pending in more than one jurisdiction that involve the same or 220 similar issues, the court of common pleas of Franklin county. 221

Public high schools and vocational schools, public libraries, 222 and the office of a county treasurer shall implement voter 223 registration programs as directed by the secretary of state 224 pursuant to this section. 225

Sec. 3517.153. (A) Upon the filing of a complaint with the 226 Ohio elections commission, which shall be made by affidavit of any 227 person, on personal knowledge, and subject to the penalties for 228 perjury, or upon the filing of a complaint made by the secretary 229 of state or an official at the board of elections, setting forth a 230 failure to comply with or a violation of any provision in sections 231 3517.08 to 3517.13, 3517.17, 3517.18, 3517.20 to 3517.22, 3599.03, 232 or 3599.031 of the Revised Code, the commission shall proceed in 233 accordance with sections 3517.154 to 3517.157 of the Revised Code. 234

(B) The commission shall prescribe the form for complaints

made under division (A) of this section. The secretary of state	236
and boards of elections shall furnish the information that the	237
commission requests. The commission or a member of the commission	238
may administer oaths, and the commission may issue subpoenas to	239
any person in <u>within or without</u> the state compelling the	240
attendance of witnesses and the production of relevant papers,	241
books, accounts, and reports. Any person, within or without the	242
state, who fails to obey a subpoena issued by the commission	243
pursuant to this section may be prosecuted under section 3599.37	244
of the Revised Code, as applicable. Section 101.42 of the Revised	245
Code governs the issuance of subpoenas insofar as applicable. Upon	246
the refusal of any person to obey a subpoena or to be sworn or to	247
answer as a witness, the commission may apply to the court of	248
common pleas of Franklin county under section 2705.03 of the	249
Revised Code. The court shall hold proceedings in accordance with	250
Chapter 2705. of the Revised Code.	251

- (C) No prosecution shall commence for a violation of a 252 provision in sections 3517.08 to 3517.13, 3517.17, 3517.18, 253 3517.20 to 3517.22, 3599.03, or 3599.031 of the Revised Code 254 unless a complaint has been filed with the commission under this 255 section and all proceedings of the commission or a panel of the 256 commission, as appropriate, under sections 3517.154 to 3517.157 of 257 the Revised Code are completed. 258
- (D) The commission may recommend legislation and render 259 advisory opinions concerning sections 3517.08, 3517.082, 3517.092, 260 3517.102, 3517.105, 3517.1014, 3517.13, 3517.18, 3517.20 to 261 3517.22, 3599.03, and 3599.031 of the Revised Code for persons 262 over whose acts it has or may have jurisdiction. When the 263 commission renders an advisory opinion relating to a specific set 264 of circumstances involving any of those sections stating that 265 there is no violation of a provision in those sections, the person 266 to whom the opinion is directed or a person who is similarly 267

S. B. No. 337 As Introduced	Page 10
situated may reasonably rely on the opinion and is immune from	268
criminal prosecution and a civil action, including, without	269
limitation, a civil action for removal from public office or	270
employment, based on facts and circumstances covered by the	271
opinion.	272
(E) The commission shall establish a web site on which it	273
shall post, at a minimum, all decisions and advisory opinions	274
issued by the commission and copies of each election law as it is	275
amended by the general assembly. The commission shall update the	276
web site regularly to reflect any changes to those decisions and	277
advisory opinions and any new decisions and advisory opinions.	278
Section 2. That existing sections 3501.05 and 3517.153 of the	279
Revised Code are hereby repealed.	280