As Reported by the Senate Commerce and Labor Committee

130th General Assembly Regular Session 2013-2014

Sub. S. B. No. 78

Senator Hughes

Cosponsor: Senator Brown

A BILL

То	amend sections 4740.01, 4740.02, 4740.04, 4740.05,	1
	4740.06, 4740.07, 4740.08, 4740.09, 4740.13, and	2
	4740.16, to enact new section 4740.10 and section	3
	4740.131, and to repeal section 4740.10 of the	4
	Revised Code to make changes to the law regulating	5
	specialty construction contractors.	6

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 4740.01, 4740.02, 4740.04, 4740.05,	7
4740.06, 4740.07, 4740.08, 4740.09, 4740.13, and 4740.16 be	8
amended and new section 4740.10 and section 4740.131 of the	9
Revised Code be enacted to read as follows:	10
Sec. 4740.01. As used in this chapter:	11
(A) "License" means a license the Ohio construction industry	12
licensing board issues to an individual as a heating, ventilating,	13
and air conditioning contractor, refrigeration contractor,	14
electrical contractor, plumbing contractor, or hydronics	15
contractor.	16
(B) "Contractor" means any individual or business entity	17
contracting company that satisfies both of the following:	1.8

(1) $\frac{\text{Directs, supervises, or has}}{\text{Mas}}$ responsibility for the	19
means, method, and manner of construction, improvement,	20
renovation, repair, or maintenance on a construction project with	21
respect to one or more trades and who offers, identifies,	22
advertises, or otherwise holds out or represents that the	23
individual or business entity <u>contracting company</u> is permitted or	24
qualified to perform, direct, supervise, or have responsibility	25
for the means, method, and manner of construction, improvement,	26
renovation, repair, or maintenance with respect to one or more	27
trades on a construction project;	28
(2) Performs or otherwise supervises or directs <u>Does either</u>	29
of the following:	30
(a) Performs construction, improvement, or renovation on a	31
construction project with respect to the individual's or	32
<pre>contracting company's trade;</pre>	33
(b) Employs tradespersons who perform construction,	34
improvement, or renovation, repair, or maintenance on a	35
construction project with respect to the contractor's individual's	36
or contracting company's trades.	37
(C) "Contracting company" means a company in the construction	38
industry working on construction projects.	39
(D) "Licensed trade" means a trade performed by a heating,	40
ventilating, and air conditioning contractor, a refrigeration	41
contractor, an electrical contractor, a plumbing contractor, or a	42
hydronics contractor.	43
$\frac{(D)(E)}{(E)}$ "Tradesperson" means any individual who is supervised	44
or directed by a contractor or who is otherwise employed by a	45
contractor and who engages in construction, improvement,	46
renovation, repair, or maintenance of buildings or structures	47
without assuming responsibility for the means, method, or manner	48
of that construction, improvement, renovation, repair, or	49

The plumbing and hydronics section has primary responsibility

for the licensure of plumbing contractors and hydronics contractors.

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(C) The electrical section consists of five members, one of 83 whom is an electrical inspector employed by the department of 84 commerce, a municipal corporation, or a county, two of whom are 85 electrical contractors who have no affiliation with any union 86 representing electricians, and two of whom are electrical 87 contractors who are signatories to agreements with unions 88 representing electricians.

The electrical section has primary responsibility for the licensure of electrical contractors.

(D) The heating, ventilating, air conditioning, and 92 refrigeration section consists of five members, one of whom is a 93 heating, ventilating, air conditioning, and refrigeration 94 inspector employed by either the department of commerce or a 95 municipal corporation; two of whom are heating, ventilating, and 96 air conditioning contractors or refrigeration contractors who have 97 no affiliation with any union representing heating, ventilating, 98 and air conditioning tradespersons or refrigeration tradespersons; 99 and two of whom are heating, ventilating, and air conditioning 100 contractors or refrigeration contractors who are signatories to 101 agreements with unions representing heating, ventilating, and air 102 conditioning tradespersons or refrigeration tradespersons. 103

The heating, ventilating, air conditioning, and refrigeration 104 section has primary responsibility for the licensure of heating, 105 ventilating, and air conditioning contractors and refrigeration 106 contractors.

(E) Within ninety days after July 31, 1992, initial 108 appointments shall be made to the board. Of the initial 109 appointments to the board, two appointments in each section, other 110 than the administrative section, are for terms ending one year 111

after July 31, 1992, and two are for terms ending two years after	112
July 31, 1992. All other appointments to the board are for terms	113
ending three years after July 31, 1992. Thereafter, terms of	114
office are for three years, each term ending on the same day of	115
the same month of the year as did the term that it succeeds. Each	116
member shall hold office from the date of appointment until the	117
end of the term for which the member was appointed. Members may be	118
reappointed. Vacancies shall be filled in the manner provided for	119
original appointments. Any member appointed to fill a vacancy	120
occurring prior to the expiration of the term for which the	121
member's predecessor was appointed shall hold office as a member	122
for the remainder of that term. A member shall continue in office	123
subsequent to the expiration of a term until a successor takes	124
office or until a period of sixty days has elapsed, whichever	125
occurs first.	126

- (F) Before entering upon the discharge of official duties, 127 each member shall take, and file with the secretary of state, the 128 oath of office required by Section 7 of Article XV, Ohio 129 Constitution.
- (G) Each member, except for the director or the director's 131 designee, shall receive a per diem amount fixed pursuant to 132 section 124.15 of the Revised Code when actually attending to 133 matters of the board and for the time spent in necessary travel, 134 and all actual and necessary expenses incurred in the discharge of 135 official duties.
- (H) The director of commerce may remove any member of the 137 board the director appoints for malfeasance, misfeasance, or 138 nonfeasance.
- (I) Membership on the board and holding any office of the 140 board does not constitute holding a public office or employment 141 within the meaning of any section of the Revised Code, or an 142 interest, either direct or indirect, in a contract or expenditure 143

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authorize the administrative section to issue, renew, suspend,	232
revoke, or refuse to issue or renew a license;	233
$\frac{(c)(3)}{(3)}$ The determinations and approvals the section makes	234
under the reciprocity provision of section 4740.08 of the Revised	235
Code;	236
$\frac{(d)}{(4)}$ Criteria for continuing education courses conducted	237
pursuant to this chapter;	238
$\frac{(e)(5)}{(5)}$ A requirement that persons any training agency seeking	239
approval to provide continuing education courses submit the	240
required information to the appropriate <u>specialty</u> section of the	241
board at least thirty days, but not more than one year, prior to	242
the date on which the course is proposed to be offered;	243
$\frac{(f)}{(6)}$ A prohibition against any person training agency	244
providing a continuing education course unless the administrative	245
section of the board approved that person training agency not more	246
than one year prior to the date the course is offered;	247
$\frac{(g)}{(7)}$ A list of disqualifying offenses pursuant to sections	248
4740.06, 4740.10, and 4776.10 of the Revised Code.	249
$\frac{(2)}{(B)}$ Investigate allegations in reference to violations of	250
this chapter and the rules adopted pursuant to it that pertain to	251
the <u>specialty</u> section and determine by rule a procedure to conduct	252
investigations and hearings on these allegations;	253
(3)(C) Maintain a record of its proceedings;	254
$\frac{(4)}{(D)}$ Grant approval to a person training agency to offer	255
continuing education courses pursuant to rules the board adopts;	256
$\frac{(5)}{(E)}$ As required, do all things necessary to carry out this	257
chapter.	258
(B) In accordance with rules they establish, the trade	259
sections of the board shall authorize the administrative section	260
to iggue renew gugnend revoke or refuge to iggue or renew	261

licenses for the classes of contractors for which each has primary	262
responsibility as set forth in section 4740.02 of the Revised	263
Code.	264
(C) Each trade section of the board shall establish:	265
(F) Establish or approve a continuing education curriculum	266
for license renewal for each class of contractors for which the	267
section has primary responsibility. No curriculum may require more	268
than five hours per year in specific course requirements. No	269
contractor may be required to take more than ten hours per year in	270
continuing education courses. The ten hours shall be the aggregate	271
of hours of continuing education for all licenses the contractor	272
holds.	273
(G) Design the examination for the type of contractor the	274
specialty section licenses to determine an applicant's competence	275
to perform that type of contracting.	276
Sec. 4740.06. (A) Any individual who applies for a license	277
shall file a written application with the appropriate <u>specialty</u>	278
section of the Ohio construction industry licensing board,	279
accompanied with the application fee as determined pursuant to	280
section 4740.09 of the Revised Code. The individual shall file the	281
application not more than sixty days nor less than thirty days	282
prior to the date of the examination. The application shall be on	283
the form the section prescribes and verified by the applicant's	284
oath. The applicant shall provide information satisfactory to the	285
section showing that the applicant meets the requirements of	286
division (B) of this section.	287
(B) To qualify to take an examination, an individual shall:	288
(1) Be at least eighteen years of age;	289
(2) Be a United States citizen or legal alien who produces	290
valid documentation to demonstrate the individual is a legal	291

resident of the United States; 292 (3) Either have been a tradesperson in the type of licensed 293 trade for which the application is filed for not less than five 294 years immediately prior to the date the application is filed, be a 295 currently registered engineer in this state with three years of 296 business experience in the construction industry in the trade for 297 which the engineer is applying to take an examination, or have 298 other experience acceptable to the appropriate specialty section 299 300 of the board; (4) Maintain contractor's liability insurance, including 301 without limitation, complete operations coverage, in an amount the 302 appropriate specialty section of the board determines and only in 303 one contracting company name; 304 (5) Not have done any of the following: 305 (a) Been convicted of or pleaded guilty to a crime of moral 306 turpitude or a disqualifying offense as those terms are defined in 307 section 4776.10 of the Revised Code; 308 (b) Violated this chapter or any rule adopted pursuant to it; 309 (c) Obtained or renewed a license issued pursuant to this 310 chapter, or any order, ruling, or authorization of the board or a 311 section of the board by fraud, misrepresentation, or deception; 312 (d) Engaged in fraud, misrepresentation, or deception in the 313 conduct of business. 314 (C) When an applicant for licensure as a contractor in a 315 licensed trade meets the qualifications set forth in division (B) 316 of this section and passes the required examination, the 317 appropriate specialty section of the board, within ninety days 318 after the application was filed, shall authorize the 319 administrative section of the board to license the applicant for 320

the type of contractor's license for which the applicant

qualifies. A specialty section of the board may withdraw its	322
authorization to the administrative section for issuance of a	323
license for good cause shown, on the condition that notice of that	324
withdrawal is given prior to the administrative section's issuance	325
of the license.	326
(D)(1) Except as provided in division (D)(2) of this section,	327
if an applicant does not pass the required examination, the	328
applicant may retake the examination not less than sixty days	329
after the applicant's most recent examination.	330
(2) An applicant who does not pass the required examination	331
after taking the examination five times under this section shall	332
reapply for a license under division (A) of this section before	333
retaking the required examination any subsequent time.	334
(E) All licenses a contractor holds pursuant to this chapter	335
shall expire annually on the same date, which shall be the	336
expiration date of the original license the contractor holds. An	337
individual holding a valid, unexpired license may renew the	338
license, without reexamination, by submitting an application to	339
the appropriate <u>specialty</u> section of the board not more than	340
ninety calendar days before the expiration of the license, along	341
with the renewal fee the <u>specialty</u> section requires and proof of	342
compliance with the applicable continuing education requirements.	343
The applicant shall provide information in the renewal application	344
satisfactory to demonstrate to the appropriate specialty section	345
that the applicant continues to meet the requirements of division	346
(B) of this section.	347
Upon application and within one calendar year after a license	348
has expired, a section may waive any of the requirements for	349
renewal of a license upon finding that an applicant substantially	350
meets the renewal requirements or that failure to timely apply for	351
renewal is due to excusable neglect. A section that waives	352

requirements for renewal of a license may impose conditions upon

the licensee and assess a late filing fee of not more than double	354
the usual renewal fee. An applicant shall satisfy any condition	355
the section imposes before a license is reissued.	356
$\frac{(E)(F)}{(F)}$ An individual holding a valid license may request the	357
section of the board that authorized that license to place the	358
license in inactive status under conditions, and for a period of	359
time, as that section determines.	360
$\frac{(F)(G)}{(G)}$ Except for the ninety-day extension provided for a	361
license assigned to a business entity <u>contracting company</u> under	362
division (D) of section 4740.07 of the Revised Code, a license	363
held by an individual immediately terminates upon the death of the	364
individual.	365
$\frac{(G)}{(H)}$ Nothing in any license issued by the Ohio construction	366
industry licensing board shall be construed to limit or eliminate	367
any requirement of or any license issued by the Ohio fire marshal.	368
$\frac{(H)(I)}{(I)}(1)$ Subject to divisions $\frac{(H)(I)}{(2)}(2)$, (3), and (4) of	369
this section, no trade specialty section of the board shall adopt,	370
maintain, renew, or enforce any rule, or otherwise preclude in any	371
way, an individual from receiving or renewing a license under this	372
chapter due to any past criminal activity or interpretation of	373
moral character, except as pursuant to division (B)(5)(a) of this	374
section. If the <u>specialty</u> section denies an individual a license	375
or license renewal, the reasons for such denial shall be put in	376
writing.	377
(2) Except as otherwise provided in this division, if an	378
individual applying for a license has been convicted of or pleaded	379
guilty to a misdemeanor that is not a crime of moral turpitude or	380
a disqualifying offense less than one year prior to making the	381
application, the section may use its discretion in granting or	382
denying the individual a license. Except as otherwise provided in	383
this division, if an individual applying for a license has been	384

convicted of or pleaded guilty to a felony that is not a crime of	385
moral turpitude or a disqualifying offense less than three years	386
prior to making the application, the section may use its	387
discretion in granting or denying the individual a license. The	388
provisions in this paragraph do not apply with respect to any	389
offense unless the section, prior to the effective date of this	390
amendment, was required or authorized to deny the application	391
based on that offense.	392
In all other circumstances, the section shall follow the	393
procedures it adopts by rule that conform to division $\frac{H}{I}$ (1) of	394
this section.	395
(3) In considering a renewal of an individual's license, the	396
section shall not consider any conviction or plea of guilty prior	397
to the initial licensing. However, the board may consider a	398
conviction or plea of guilty if it occurred after the individual	399
was initially licensed, or after the most recent license renewal.	400
(4) The section may grant an individual a conditional license	401
that lasts for one year. After the one-year period has expired,	402
the license is no longer considered conditional, and the	403
individual shall be considered fully licensed.	404
Sec. 4740.07. (A) Except as otherwise provided in this	405
section, the administrative section of the Ohio construction	406
industry licensing board shall issue and renew all licenses under	407
this chapter in the name of the individual who meets the	408
requirements of section 4740.06 of the Revised Code.	409
(B) Any individual may <u>All individuals applying for a license</u>	410
under this chapter shall request, at the time of applying for a	411
license or at any time thereafter, that the individual's license	412
be assigned to a business entity contracting company with whom the	413
individual is associated as a full-time officer, proprietor.	414

 $\underline{\text{partner, or employee}}\ \underline{\text{employed}}.$ If the individual is issued $\underline{\text{or}}$

holds a license and meets the requirements of this section for the	416
assignment of the license to a business entity contracting	417
company, the administrative section shall assign the license to	418
and issue a license in the name of the business entity contracting	419
company. The license assigned and issued to a business entity	420
contracting company under this division shall state the name and	421
position of the individual who assigned the license to the	422
business entity contracting company. If a license is not assigned	423
to a contracting company in accordance with this division, the	424
appropriate specialty section of the board shall place that	425
license in inactive status.	426
(C) During the period a business entity contracting company	427
holds a license issued under division (B) of this section, the	428
administrative section shall not issue another license to the	429
individual who assigned the license to the business entity	430
contracting company for the same type of contracting for which the	431
business entity contracting company utilizes the assigned license.	432
(D)(1) If an individual a contractor who assigned a license	433
to a business entity contracting company under division (B) of	434
this section ceases to be associated with the business entity	435
contracting company for any reason, including the death of the	436
<pre>individual contractor, the individual contractor or business</pre>	437
entity contracting company immediately shall notify the	438
appropriate specialty section of the board of the date on which	439
the <u>individual</u> <u>contractor</u> ceased to be associated with the	440
business entity contracting company. A Such a license assigned to	441
a business entity assignation is invalid ninety according to the	442
following, as applicable:	443
(a) Ninety calendar days after the date on which the	444
individual who assigned the license ceases to be associated with	445
the business entity or at death of the contractor;	446

(b) Ninety calendar days after the contractor completes a

contracting company under this section shall be actively engaged

in busi	iness	as the	type of	contracto	or for which	the license is	
issued	and b	e read:	ily avail	lable for	consultation	with the busines	s
entity	contr	acting	company	to which	the license	is assigned.	

(H) No license assigned under this section shall be assigned 482 to more than one business entity contracting company at a time. 483

Sec. 4740.08. When a written reciprocity agreement between 484 the states exists, and an individual who is registered, licensed, 485 or certified in another state applies to the appropriate specialty 486 section of the Ohio construction industry licensing board submits 487 a copy of the reciprocity agreement, and pays the licensure fee 488 determined pursuant to section 4740.09 of the Revised Code, the 489 appropriate specialty section of the board shall authorize the 490 administrative section to issue, without examination, a license to 491 that individual if the appropriate specialty section of the board 492 determines, pursuant to rules it adopts, that the requirements for 493 registration, licensure, or certification under the laws of the 494 other state are substantially equal to the requirements for 495 licensure in this state and that the other state extends similar 496 reciprocity to persons licensed under this chapter. The 497 appropriate specialty section of the board may withdraw its 498 authorization to the administrative section for issuance of a 499 license for good cause prior to the administrative section's 500 issuance of the license. 501

Sec. 4740.09. The fees for licenses and their renewal, 502 including late fees, subject to the approval of the controlling 503 board, shall be determined by each respective specialty section of 504 the Ohio construction industry examining licensing board. Each 505 respective specialty section of the board may increase these fees, 506 provided that no increase exceeds fifty per cent of the lowest fee 507 determined by that section of the board during the three-year 508 period immediately preceding an increase, and further provided 509

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that no increase is made more than once a year.	510	
Sec. 4740.10. (A) A specialty section of the Ohio	511	
construction industry licensing board may impose any of the	512	
following, or any combination of the following, disciplinary	513	
actions against an applicant or license holder for committing an	514	
act listed in division (B) of this section:	515	
(1) Suspend, revoke, or refuse to issue any license;	516	
(2) Require additional continuing education hours;	517	
(3) Issue a fine.	518	
(B)(1) An applicant or licensee shall be subject to	519	
disciplinary action as prescribed under division (A) of this	520	
section for any of the following:	521	
(a) Having been convicted of or pleading guilty to a crime of	522	
moral turpitude or disqualifying offense as those terms are		
defined in section 4776.10 of the Revised Code;	524	
(b) Violating any provision of this chapter;	525	
(c) Violating any rule adopted pursuant to this chapter;	526	
(d) Obtaining or attempting to obtain a license or a renewal	527	
of such license pursuant to this chapter by means of fraud,	528	
deception, or misrepresentation;	529	
(e) Obtaining an order, ruling, or authorization from any	530	
section of the board by means of fraud or misrepresentation;	531	
(f) Engaging in fraud, misrepresentation, or deception in the	532	
<pre>conduct of business;</pre>	533	
(g) Transferring the person's license to another person	534	
without the approval of the appropriate specialty section;	535	
(h)(i) Allowing the person's license to be used by an	536	
unlicensed person or entity;	537	

individual under division (A) of this section, the specialty

adjudication hearing.

section, by a majority vote of a quorum of the section members,

may impose the action against the individual without holding an

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Sec. 4740.13. (A) No person shall act as or claim to be a 568 type of contractor that this chapter licenses unless that person 569 holds or has been assigned a license issued pursuant to this 570 chapter for the type of contractor that person is acting as or 571 claiming to be. 572 (B) Upon the request of the appropriate specialty section of 573 the Ohio construction industry licensing board, the attorney 574 general may bring a civil action for appropriate relief, including 575 but not limited to a temporary restraining order or permanent 576 injunction in the court of common pleas of the county where the 577 unlicensed person resides or is acting as or claiming to be a 578 licensed contractor. 579 (C) A contractor licensed under this chapter may install, 580 service, and maintain the related or interfaced control wiring for 581 equipment and devices related to their specific license, on the 582 condition that the control wiring is less than twenty-five volts. 583 (D) A person is not an electrical contractor subject to 584 licensure under this chapter for work that is limited to the 585 construction, improvement, renovation, repair, testing, or 586 maintenance of the following systems using less than fifty volts 587 of electricity: fire alarm or burglar alarm, cabling, tele-data 588 589 sound, communication, and landscape lighting and irrigation. Sec. 4740.131. Nothing in this chapter shall be construed to 590 prohibit a contractor from leasing, on a temporary or permanent 591 basis, an employee from a professional employer organization, as 592 defined by section 4125.01 of the Revised Code, or from a 593 temporary agency to perform work under the direct supervision of 594 the contractor. 595 Sec. 4740.16. (A) The An investigator appointed by the 596

<u>director of commerce, on behalf of the</u> appropriate <u>specialty</u>

598 section of the Ohio construction industry licensing board may investigate any person who allegedly has violated section 4740.13 599 of the Revised Code. If, after an investigation pursuant to 600 section 4740.05 of the Revised Code, the appropriate specialty 601 section determines that reasonable evidence exists that a person 602 has violated section 4740.13 of the Revised Code, within seven 603 days after that determination, the appropriate specialty section 604 shall send a written notice to that person in the same manner as 605 prescribed in section 119.07 of the Revised Code for licensees, 606 except that the notice shall specify that a hearing will be held 607 and specify the date, time, and place of the hearing. 608

- 609 (B) The appropriate specialty section shall hold a hearing regarding the alleged violation in the same manner prescribed for 610 an adjudication hearing under section 119.09 of the Revised Code. 611 If the appropriate <u>specialty</u> section, after the hearing, 612 determines a violation has occurred, the appropriate specialty 613 section, upon an affirmative vote of four a majority of its 614 members, may impose a fine on the person, not exceeding one 615 thousand dollars per violation per day and may file a complaint 616 against the person with the appropriate local prosecutor for 617 criminal prosecution. The appropriate specialty section's 618 determination is an order that the person may appeal in accordance 619 with section 119.12 of the Revised Code. 620
- (C) If the person who allegedly committed a violation of 621 section 4740.13 of the Revised Code fails to appear for a hearing, 622 the appropriate section may request the court of common pleas of 623 the county where the alleged violation occurred to compel the 624 person to appear before the appropriate section for a hearing. 625
- (D) If the appropriate <u>specialty</u> section assesses a person a 626 civil penalty for a violation of section 4740.13 of the Revised 627 Code and the person fails to pay that civil penalty within the 628

time period prescribed by the appropriate specialty section, the	629
appropriate specialty section shall forward to the attorney	630
general the name of the person and the amount of the civil penalty	631
for the purpose of collecting that civil penalty. In addition to	632
the civil penalty assessed pursuant to this section, the person	633
also shall pay any fee assessed by the attorney general for	634
collection of the civil penalty.	635
(D) If a person fails to request a hearing within thirty days	636
after the date the appropriate specialty section, in accordance	637
with section 119.07 of the Revised Code, notifies the person of	638
the section's intent to act against the person under division (A)	639
of this section, the section, by majority vote of a quorum of the	640
section members, may take the action against a person without	641
holding an adjudication hearing.	642
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Section 2. That existing sections 4740.01, 4740.02, 4740.04,	643
4740.05, 4740.06, 4740.07, 4740.08, 4740.09, 4740.13, and 4740.16	644
and section 4740.10 of the Revised Code are hereby repealed.	645
Section 3. Notwithstanding division (B) of section 4740.07 of	646
the Revised Code, as amended by this act, an individual who is	647
licensed as a speciality contractor pursuant to section 4740.06 of	648
the Revised Code on the effective date of this act and who has not	649
assigned the individual's license to a contracting company shall	650
have sixty days after the effective date of this act to assign the	651
license to a contracting company in accordance with section	652
4740.07 of the Revised Code, as amended by this act. If a license	653
is not assigned to a contracting company within sixty days after	654
the effective date of this act, the appropriate specialty section	655
of the Ohio Construction Industry Licensing Board shall place the	656

license in inactive status.