As Adopted by the House

130th General Assembly Regular Session 2013-2014

H. C. R. No. 34

Representative Huffman

Cosponsors: Representatives Adams, R., Amstutz, Anielski, Ashford, Baker, Beck, Blair, Blessing, Buchy, Burkley, Butler, Damschroder, Derickson, Grossman, Hackett, Hall, Hill, Lynch, McClain, McGregor, Phillips, Roegner, Ruhl, Sears, Smith, Stebelton, Strahorn, Speaker Batchelder

CONCURRENT RESOLUTION

То	adopt the Legislative Code of Ethics for the	1
	members and employees of both chambers of the	2
	130th General Assembly, employees of any	3
	legislative agency, and candidates for the 131st	4
	General Assembly.	5

BE IT RESOLVED BY THE HOUSE OF REPRESENTATIVES OF THE STATE OF OHIO (THE SENATE CONCURRING):

WHEREAS, The Joint Legislative Ethics Committee, appointed by	6
the Speaker of the House of Representatives and the President of	7
the Senate pursuant to section 101.34 of the Revised Code, is	8
required to recommend a Code of Ethics that is consistent with the	9
law to govern all members and employees of each chamber of the	10
General Assembly and all candidates for the office of member of	11
each chamber; and	12
WHEREAS, The Joint Legislative Ethics Committee is the	13
appropriate ethics committee for matters relating to members and	14
employees of the General Assembly, employees of any legislative	15
agency, including the Capitol Square Review and Advisory Board,	16
Correctional Institution Inspection Committee, Joint Committee on	17

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all disclosure statements that are filed pursuant to that section. 49 Every member of the General Assembly and every employee of the 50 General Assembly and any legislative agency who is required to 51 file a financial disclosure statement, within the period 52 prescribed by law, shall file with the Office of the Legislative 53 Inspector General, a disclosure statement as provided for by 54 section 102.02 of the Revised Code. Each member and each employee 55 of the General Assembly and employee of any legislative agency 56 required to file a financial disclosure statement, within the 57 period and in the manner prescribed by section 102.02 of the 58 Revised Code, shall receive from the Office of the Legislative 59 Inspector General the form on which the statement shall be 60 prepared. 61

- (B) Division (A)(2)(c) of section 102.02 of the Revised Code applies to members of the General Assembly who are attorneys or physicians or who otherwise engage in the practice of a profession and to the clients, patients, and other recipients of professional services of members of the General Assembly who are attorneys or physicians or who otherwise engage in the practice of a profession, even if those clients, patients, and other recipients of professional services are legislative agents.
- (C) Division (A)(8) of section 102.02 of the Revised Code 70 requires a member of the General Assembly and an employee of the 71 General Assembly or any legislative agency required to file a 72 disclosure statement under section 102.02 of the Revised Code to 73 identify on a disclosure statement the source and amount of any 74 payment of expenses incurred for travel to destinations inside or 75 outside this state that the member or employee receives in the 76 member's or employee's own name or that another person receives 77 for the member's or employee's use or benefit in connection with 78 the member's or employee's official duties, except for expenses 79 for travel to meetings or conventions of a national or state 80

organization to which any state agency, including, but not limited
to, any legislative agency or state institution of higher
education as defined in section 3345.011 of the Revised Code, pays
membership dues, or any political subdivision or any office or
agency of a political subdivision pays membership dues.

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- (D) Division (A)(9) of section 102.02 of the Revised Code 86 requires a member of the General Assembly and an employee of the 87 General Assembly or any legislative agency required to file a 88 disclosure statement under section 102.02 of the Revised Code to 89 identify on a disclosure statement the source of payment of 90 expenses for meals and other food and beverages that are incurred 91 in connection with the person's official duties and that exceed 92 one hundred dollars aggregated per calendar year, except for 93 expenses for meals and other food and beverages provided at a 94 meeting at which the member or employee participated in a panel, 95 seminar, or speaking engagement or at a meeting or convention of a 96 national or state organization to which a state agency, including, 97 but not limited to, any legislative agency or state institution of 98 higher education as defined in section 3345.011 of the Revised 99 Code, pays membership dues, or any political subdivision or any 100 office or agency of a political subdivision pays membership dues. 101
- (E)(1) Except as otherwise provided in division (E)(2) of 102 this section, in accordance with section 102.02 of the Revised 103 Code, every member of the General Assembly and every employee of 104 the General Assembly or any legislative agency required to file an 105 annual statement under section 102.02 of the Revised Code shall 106 disclose the source of a gift or gifts, where the value of the 107 gift or gifts aggregated per calendar year exceeds seventy-five 108 dollars, except gifts received by will or by virtue of section 109 2105.06 of the Revised Code, or received from spouses, parents, 110 grandparents, children, grandchildren, siblings, nephews, nieces, 111 uncles, aunts, cousins, brothers-in-law, sisters-in-law, 112

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sons-in-law, daughters-in-law, fathers-in-law, mothers-in-law, step-relations, or any person to whom the member or employee of the General Assembly or employee of any legislative agency stands in loco parentis, or received by way of distribution from any inter vivos or testamentary trust established by a spouse or by an ancestor.

(2) In accordance with section 102.02 of the Revised Code, 119 every member of the General Assembly and every employee of the 120 General Assembly or any legislative agency required to file an 121 annual statement under section 102.02 of the Revised Code shall 122 disclose the source of a gift or gifts from a legislative agent, 123 where the value of the gift or gifts aggregated per calendar year 124 exceeds twenty-five dollars. 125

SECTION 3. LICENSE DISCLOSURE

Any member of the General Assembly who engages in the conduct 127 or practice of a particular business, profession, trade, or 128 occupation that is subject to licensing or regulation by any 129 branch, department, division, institution, instrumentality, board, 130 commission, or bureau of the state shall file a notice that the 131 member is the holder of a particular license, or is engaged in 132 such activity, as part of the financial disclosure statement 133 required by section 102.02 of the Revised Code. 134

SECTION 4. VOTING ABSTENTION

(A) A member who has reason to believe that the member has a substantial personal interest in legislation may request permission of the chair to abstain from voting on the legislation and may state the member's reason for the request. The request shall be granted by the chair or the member's respective chamber of the General Assembly pursuant to the rules of that chamber. The request and permission to abstain shall be entered in the House or Senate Journal, as is appropriate.

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(B) No member of the General Assembly shall vote on any	144
legislation that the member knows is then being actively advocated	145
if the member is one of the following with respect to a	146
legislative agent or employer that is then actively advocating on	147
that legislation:	148
(1) An employee, as defined in section 102.031 of the Revised	149
Code;	150
(2) A business associate, as defined in section 102.031 of	151
the Revised Code;	152
che Revisea coae,	132
(3) A person, other than an employee, who is hired under	153
contract to perform certain services, and such position involves a	154
substantial and material exercise of administrative discretion in	155
the formulation of public policy.	156
(C) The Joint Legislative Ethics Committee may impose a fine	157
of not more than one thousand dollars upon a member of the General	158
Assembly who violates division (B) of this section.	159
SECTION 5. COMPENSATION	160
(A) Except as provided in division (D) of section 102.04 of	161
the Revised Code, no person elected to or employed by the General	162
Assembly or employed by any legislative agency shall receive or	163
agree to receive, directly or indirectly, compensation other than	164
from the house with which the person serves or from any	165
legislative agency, if the person is a legislative agency	166
employee, for any service rendered or to be rendered by the person	167
personally in any case, proceeding, application, or other matter	168
that is before the General Assembly or any department, division,	169
institution, instrumentality, board, commission, or bureau of the	170
state, excluding the courts.	171
Division (A) of this section shall not be construed to	172
prohibit the performance of ministerial functions, including, but	173

not limited to, the filing or amendment of tax returns,

applications for permits and licenses, incorporation papers, 175 security registrations, and other documents. 176

Except as provided in division (D) of section 102.04 of the 177
Revised Code, no person elected to or employed by the General 178
Assembly or employed by any legislative agency shall sell or agree 179
to sell, except through competitive bidding, any goods or services 180
to the General Assembly or any department, division, institution, 181
instrumentality, board, commission, or bureau of the state, 182
excluding the courts.

- (B) No member or employee of the General Assembly or employee 184 of any legislative agency shall knowingly accept any of the 185 following from a legislative agent: 186
- (1) The payment of any expenses for travel or lodging except
 as otherwise authorized by division (H) of section 102.03 of the
 Revised Code;
- (2) More than seventy-five dollars aggregated per calendar 190 year as payment for meals and other food and beverages, other than 191 for those meals and other food and beverages provided to the 192 member or employee at a meeting at which the member or employee 193 participates in a panel, seminar, or speaking engagement, at a 194 meeting or convention of a national organization to which either 195 house of the General Assembly or any state agency, including, but 196 not limited to, any legislative agency or state institution of 197 higher education as defined in section 3345.011 of the Revised 198 Code, pays membership dues, or at a dinner, party, or function to 199 which all members of the General Assembly or all members of either 200 house of the General Assembly are invited. 201
- (C) No member or employee of the General Assembly or employee 202 of any legislative agency shall knowingly accept from a 203 legislative agent a gift of any amount in the form of cash or the 204 equivalent of cash, or a gift or gifts of any other thing of value 205

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where the value of the gift or gifts aggregated per calendar year 206 exceeds seventy-five dollars. As used in this division, "gift" 207 does not include any contribution as defined in section 3517.01 of 208 the Revised Code or any gifts of meals and other food and 209 beverages or the payment of expenses incurred for travel to 210 destinations either inside or outside this state that is received 211 by a member of the General Assembly and that is incurred in 212 connection with the member's official duties. 213

(D) It is not a violation of division (B)(2) of this section 214 if, within sixty days after receiving notice pursuant to division 215 (F)(2) of section 101.73 of the Revised Code from a legislative 216 agent that the legislative agent has provided a member of the 217 General Assembly or an employee of the General Assembly or any 218 legislative agency with more than seventy-five dollars aggregated 219 in a calendar year as payment for meals and other food and 220 beverages that were purchased for consumption on the premises in 221 which the food and beverages were sold, the member or employee of 222 the General Assembly or employee of any legislative agency returns 223 to that legislative agent the amount received that exceeds 224 seventy-five dollars. 225

SECTION 6. CONFIDENTIAL INFORMATION

No present or former member or employee of the General
Assembly or present or former employee of any legislative agency
shall disclose or use for the member's or employee's personal
profit, without appropriate authorization, any information
acquired by the member or employee in the course of the member's
or employee's official duties that has been clearly designated to
the member or employee as confidential when such confidential
designation is warranted because of the status of the proceedings
or the circumstances under which the information was received and
preserving its confidentiality is necessary to the proper conduct
of government business. No present or former member or employee of

the General Assembly or present or former employee of any	238
legislative agency shall disclose or use, without appropriate	239
authorization, any information acquired by the member or employee	240
in the course of the member's or employee's official duties that	241
is confidential because of statutory provisions, except as	242
provided in section 101.30 of the Revised Code or Section 12 or 13	243
of Article II, Ohio Constitution.	244

SECTION 7. IMPROPER INFLUENCE

- (A) No member or employee of the General Assembly or employee 246 of any legislative agency shall use or attempt to use or authorize 247 the use of the authority or influence of the member's or 248 employee's office or employment to secure anything of value or the 249 promise or offer of anything of value that is of such a character 250 as to manifest a substantial and improper influence upon the 251 member or employee with respect to the member's or employee's 252 duties. 253
- (B) No member or employee of the General Assembly or employee 254 of any legislative agency shall solicit or accept anything of 255 value that is of such a character as to manifest a substantial and 256 improper influence upon the member or employee with respect to the 257 member's or employee's duties. 258
- (C) No member of the General Assembly shall solicit or 259 receive funds from any legislative agent who is registered 260 pursuant to section 101.72 of the Revised Code, for use other than 261 by a political party, campaign committee, legislative campaign 262 fund, political action committee, or political contributing 263 entity, as defined in section 3517.01 of the Revised Code, except 264 that a member may solicit or receive funds from any legislative 265 agent on behalf of religious and benevolent organizations 266 regulated by Chapter 1716. of the Revised Code or charitable 267 organizations that have registered with the Attorney General 268 pursuant to section 109.26 or 1716.02 of the Revised Code. 269

- (D) In the absence of bribery or another offense under the 270 Revised Code or a purpose to defraud, the receipt of 271 contributions, as defined in section 3517.01 of the Revised Code, 272 made to a campaign committee, political party, legislative 273 campaign fund, political action committee, or political 274 contributing entity on behalf of a member of or candidate for the 275 General Assembly does not violate divisions (A) and (B) of this 276 section. 277 (E) A member or employee of the General Assembly and an 278 employee of any legislative agency may accept travel, meals, and 279 lodging or expenses or reimbursement of expenses for travel, 280 meals, and lodging in connection with conferences, seminars, and 281 similar events related to the member's or employee's official 282 duties if the travel, meals, lodging, expenses, or reimbursement 283 is not of such a character as to manifest a substantial and 284 improper influence upon the member or employee with respect to 285 those duties and if, in relation to expenses or reimbursement for 286 travel or lodging provided to a member by a legislative agent, the 287 expenses or reimbursement are not made in violation of division 288 (C)(1) of section 102.031 of the Revised Code. A member or 289 employee who acts in compliance with this division does not 290 violate division (A), (B), or (C) of this section. 291 SECTION 8. STAFF USE 292 (A) A member of the General Assembly shall utilize General 293
- (A) A member of the General Assembly shall utilize General 293
 Assembly employees only for the official purposes for which they 294
 are employed. 295
- (B)(1) In accordance with section 3517.092 of the Revised 296 Code, no member of or candidate for the General Assembly, no 297 campaign committee of a member of or candidate for the General 298 Assembly, no legislative caucus campaign committee, and no other 299 person or entity shall knowingly solicit or accept a contribution 300 on behalf of that member or candidate, that member's or 301

candidate's campaign committee, or a legislative caucus campaign	302
committee from any of the following:	303
(a) A state employee whose appointing authority is the member	304
of the General Assembly;	305
(b) A state employee whose appointing authority is authorized	306
or required by law to be appointed by the member of the General	307
Assembly;	308
(c) A state employee who functions in or is employed by the	309
Ohio Senate, the Ohio House of Representatives, or any legislative	310
agency;	311
(d) A state employee at the time of the solicitation, whose	312
appointing authority will be the candidate for the General	313
Assembly, if elected;	314
(e) A state employee at the time of the solicitation, whose	315
appointing authority will be appointed by the candidate for the	316
General Assembly, if elected, as authorized or required by law;	317
(f) A state employee at the time of the solicitation, who	318
will function in or be employed in or by the same public agency,	319
department, division, or office as the candidate for the General	320
Assembly, if elected.	321
(2) As used in this section, "contribution" does not include	322
services provided by individuals volunteering a portion of their	323
time on behalf of a campaign.	324
(C) In addition to any complaint brought or penalty that may	325
be imposed under sections 3517.152 to 3517.157 of the Revised	326
Code, the Joint Legislative Ethics Committee may receive and	327
initiate complaints against members and employees of, and	328
candidates for, the General Assembly and employees of any	329
legislative agency concerning conduct alleged to be in violation	330
of this section. Upon a finding of a violation of this section,	331

the Joint Legislative Ethics Committee may recommend whatever	332
sanction is appropriate with respect to a particular member,	333
employee, or candidate as will best maintain in the minds of the	334
public a good opinion of the conduct and character of members and	335
employees of the General Assembly.	336
SECTION 9. SEPARATION OF FUNDS	337
(A) No member of or candidate for the General Assembly shall	338
convert, receive, or accept for personal or business use anything	339
of value from the member's or candidate's campaign fund, as	340
defined in section 3517.01 of the Revised Code, including, without	341
limitation, payments to the member or candidate for services	342
personally performed by the member or candidate, except as	343
reimbursement for any of the following:	344
(1) Legitimate and verifiable prior campaign expenses	345
incurred by the member or candidate;	346
(2) Legitimate and verifiable, ordinary, and necessary prior	347
expenses incurred by the member or candidate in connection with	348
duties as the holder of a public office, including, without	349
limitation, expenses incurred through participation in nonpartisan	350
or bipartisan events where the participation of the holder of a	351
public office would normally be expected;	352
(3) Legitimate and verifiable, ordinary, and necessary prior	353
expenses incurred by a member or candidate while doing any of the	354
following:	355
(a) Engaging in activities in support of or opposition to	356
another candidate, political party, or ballot issue;	357
(b) Raising funds for a political party, political action	358
committee, campaign committee, legislative campaign fund,	359

(c) Participating in the activities of a political party,

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political contributing entity, or other candidate;

political	action	committee,	legislative	campaign	fund,	political	3	62
contribut	ing enti	ity, or cam	paign commit	tee;			3	63

- (d) Attending a political party convention or other political 364 meeting.
- (B) For purposes of division (A) of this section, an expense 366 is incurred whenever a member or candidate has either made payment 367 or is obligated to make payment, as by the use of a credit card or 368 other credit procedure, or by the use of goods or services 369 received on account.
- (C) No member of or candidate for the General Assembly shall 371 knowingly receive or accept reimbursement for an expense under 372 division (A) of this section to the extent that the expense 373 previously was reimbursed or paid from another source of funds. If 374 an expense is reimbursed under division (A) of this section and is 375 later paid or reimbursed, wholly or in part, from another source 376 of funds, a member or candidate shall immediately repay the 377 reimbursement received under division (A) of this section to the 378 extent of the payment made or reimbursement received from the 379 other source. 380
- (D) A member of the General Assembly may be reimbursed under 381 division (A)(1) or (3) of this section for expenses incurred for 382 the member's meals and lodging in Franklin County if the expenses 383 otherwise meet the requirements for reimbursement under division 384 (A)(1) or (3) of this section and were not incurred while the 385 member was in Franklin County to attend floor sessions of the 386 General Assembly or meetings of its committees, except that a 387 member may be reimbursed under division (A)(1), (2), or (3) of 388 this section for expenses incurred for the member's meals in 389 Franklin County at any time if the expenses otherwise meet the 390 requirements for reimbursement under division (A)(1), (2), or (3) 391 of this section and were incurred for meals at which the member 392 hosted other persons. 393

(E) No member of or candidate for the General Assembly shall 394 accept for personal or business use anything of value from a 395 political party, political action committee, legislative campaign 396 fund, political contributing entity, or campaign committee other 397 than the member's or candidate's own campaign committee, except 398 for the following: 399 (1) Reimbursement for legitimate and verifiable, ordinary, 400 and necessary prior expenses not otherwise prohibited by law 401 incurred by the member or candidate while engaged in any 402 legitimate activity of the political party, political action 403 committee, legislative campaign fund, political contributing 404 entity, or such campaign committee. Without limitation, 405 reimbursable expenses under this division include those incurred 406 while doing any of the following: 407 (a) Engaging in activities in support of or opposition to 408 another candidate, political party, or ballot issue; 409 410 (b) Raising funds for a political party, campaign committee, legislative campaign fund, or another candidate; 411 (c) Attending a political party convention or other political 412 413 meeting. (2) Compensation not otherwise prohibited by law for actual 414 and valuable personal services rendered under a written contract 415 to the political party, political action committee, legislative 416 campaign fund, political contributing entity, or the member's or 417 candidate's own campaign committee for any legitimate activity of 418 the political party, political action committee, legislative 419 campaign fund, political contributing entity, or such campaign 420 committee. 421 Reimbursable expenses under this division do not include, and 422 it is a violation of this division for a member or candidate to 423

accept from a political party, political action committee,

legislative campaign fund, political contributing entity, or	425
campaign committee other than the member's or candidate's own	426
campaign committee, anything of value for activities primarily	427
related to the member's or candidate's own campaign for election,	428
except for contributions to the member's or candidate's campaign	429
committee.	430
For purposes of this division, an expense is incurred	431
whenever a member or candidate has either made payment or is	432
obligated to make payment, as by the use of a credit card or other	433
credit procedure, or by the use of goods or services received on	434
account.	435
(F)(1) Divisions (A) and (C) of this section do not prohibit	436
a member's or candidate's campaign committee from making a direct	437
advance or post payment from the member's or candidate's campaign	438
fund to vendors for goods and services for which reimbursement is	439
permitted under division (A) of this section, except that no	440
campaign committee shall pay a member or candidate for services	441
personally performed by the member or the candidate.	442
(2) When any expense that may be reimbursed under division	443
(A), (C), or (E) of this section is part of other expenses that	444
may not be paid or reimbursed, the separation of the two types of	445
expenses for the purpose of allocating for payment or	446
reimbursement those expenses that may be paid or reimbursed may be	447
by any reasonable accounting method, considering all of the	448
surrounding circumstances.	449
(3) For purposes of divisions (A), (C), and (E) of this	450
section, mileage allowance at a rate not greater than that allowed	451
by the Internal Revenue Service at the time the travel occurs may	452
be paid instead of reimbursement for actual travel expenses	453
allowable.	454

(G) The Joint Legislative Ethics Committee shall report

violations of this section to the Elections Commission pursuant to	456
division (E)(1) of Section 13 of this Code of Ethics.	457
SECTION 10. HONORARIA AND TESTIMONIALS	458
(A) No member of the General Assembly, employee of the	459
General Assembly who is required to file a financial disclosure	460
statement under section 102.02 of the Revised Code, or employee of	461
any legislative agency who is required to file a financial	462
disclosure statement under section 102.02 of the Revised Code	463
shall solicit or accept an honorarium. This division and divisions	464
(A), (B), and (C) of Section 7 of this Code of Ethics do not	465
prohibit a member or employee who is required to file a financial	466
disclosure statement under section 102.02 of the Revised Code from	467
accepting the payment of actual travel expenses, including any	468
expenses incurred in connection with the travel for lodging, and	469
meals, food, and beverages provided to the member or employee at a	470
meeting at which the member or employee participates in a panel,	471
seminar, or speaking engagement or provided to the member or	472
employee at a meeting or convention of a national organization to	473
which either house of the General Assembly, or any state agency,	474
including, but not limited to, any legislative agency or state	475
institution of higher education as defined in section 3345.011 of	476
the Revised Code, pays membership dues. This division and	477
divisions (A), (B), and (C) of Section 7 of this Code of Ethics do	478
not prohibit an employee of the General Assembly or employee of	479
any legislative agency who is not required to file a financial	480
disclosure statement under section 102.02 of the Revised Code from	481
accepting an honorarium or the payment of travel, meal, and	482
lodging expenses if the honorarium, expenses, or both were paid in	483
recognition of demonstrable business, professional, or esthetic	484
interests of the employee that exist apart from the employee's	485
public employment, including, but not limited to, such a	486
demonstrable interest in public speaking and were not paid by any	487

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person or other entity, or by any representative or association of	488
such person or entities, that is regulated by, doing business	489
with, or seeking to do business with the General Assembly or any	490
legislative agency.	491
(B) No member of the General Assembly shall conduct a public	492
or private fund raising event that seeks to provide money for the	493
member's personal use.	494
(C) As used in this section, "honorarium" means any payment	495
made in consideration for any speech given, article published, or	496
attendance at any public or private conference, convention,	497
meeting, social event, meal, or similar gathering. "Honorarium"	498
does not include ceremonial gifts or awards that have	499
insignificant monetary value; unsolicited gifts of nominal value	500
or trivial items of informational value; or earned income from any	501
person, other than a legislative agent, for personal services that	502
are customarily provided in connection with the practice of a bona	503
fide business, if that business initially began before the member	504
or employee conducting that business was elected or appointed to	505
the member's or employee's office or position of employment.	506
SECTION 11. IMPROPER INDUCEMENT	507
If any person attempts to induce a member or employee of or	508
candidate for the General Assembly or employee of any legislative	509
agency to violate any provision of this Code of Ethics, the	510
member, employee, or candidate shall report the matter to the	511
Joint Legislative Ethics Committee.	512
SECTION 12. ADVISORY BODY	513
(A) The Joint Legislative Ethics Committee may recommend	514
legislation relating to ethics, conflicts of interest, and	515
financial disclosure and, upon a vote of a majority of its	516

members, may render advisory opinions with regard to questions

concerning these matters for members and employees of and

candidates for the General Assembly and for employees of any 519 legislative agency. 520

- (B) When the Joint Legislative Ethics Committee renders an 521 advisory opinion that has been publicly sought and that relates to 522 a special set of circumstances involving ethics, conflicts of 523 interest, or financial disclosure under Chapter 102. or section 524 2921.42 or 2921.43 of the Revised Code, the person to whom the 525 opinion was directed or who was similarly situated may reasonably 526 527 rely upon such opinion and shall be immune from criminal prosecutions, civil suits, or actions for removal from the 528 person's office or position of employment for a violation of 529 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code 530 based on facts and circumstances covered by the opinion, if the 531 opinion states that there is no violation of Chapter 102. or 532 section 2921.42 or 2921.43 of the Revised Code. The committee 533 shall include in every advisory opinion it renders a statement as 534 to whether the set of circumstances described in the advisory 535 opinion constitutes a violation of section 2921.42 or 2921.43 of 536 the Revised Code. When the Joint Legislative Ethics Committee 537 renders an opinion that has been publicly sought, the advisory 538 opinion is a public record available under section 149.43 of the 539 Revised Code. 540
- (C) When the Joint Legislative Ethics Committee renders a 541 written opinion that has been privately sought and that relates to 542 a special set of circumstances involving ethics, conflicts of 543 interest, or financial disclosure under Chapter 102. or section 544 2921.42 or 2921.43 of the Revised Code, the written opinion does 545 not have the legal effect of an advisory opinion issued under 546 division (B) of this section. When the Joint Legislative Ethics 547 Committee renders a written opinion that has been privately 548 sought, the written opinion is not a public record available under 549 section 149.43 of the Revised Code. 550

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H. C. R. No. 34 As Adopted by the House

The person to whom a written opinion is issued under this 551 division may request the committee to issue the written opinion as 552 an advisory opinion. The person may make the request at any time 553 within thirty days after the written opinion is issued and prior 554 to committing any proposed action discussed in the written 555 opinion. Upon receiving a timely request and with the approval of 556 a majority of the members of the committee, the committee may 557 issue the written opinion as an advisory opinion. If the committee 558 issues the written opinion as an advisory opinion, the advisory 559 opinion has the same legal effect as an advisory opinion issued 560 under division (B) of this section and is a public record 561 available under section 149.43 of the Revised Code. If the person 562 commits any proposed action discussed in the written opinion 563 before the committee issues the written opinion as an advisory 564 opinion, the advisory opinion grants no immunity to the person 565 regarding any action that is discussed in the written opinion and 566 that the person commits before the committee issues the written 567 opinion as an advisory opinion. 568

- (D) The Joint Legislative Ethics Committee shall issue an advisory opinion under division (B) of this section or a written opinion under division (C) of this section, whether it is publicly or privately sought, only at a meeting of the committee and only with the approval of a majority of the members of the committee.
- (E) All requests for an opinion shall be submitted in writing 574 by the member or employee of or candidate for the General Assembly 575 or employee of any legislative agency who desires the opinion and 576 shall state in the request whether the opinion is being publicly 577 or privately sought. If the request fails to state whether the 578 opinion is being publicly or privately sought, the committee shall 579 consider the opinion to be privately sought. The committee shall 580 issue in writing all advisory opinions that have been publicly 581 sought, appropriately number them, and make them available for 582

public inspection. The Joint Legislative Ethics Committee shall 583 conduct all of its proceedings surrounding the rendering of an 584 opinion so as to protect the confidentiality of those named in the request for the opinion. 586

SECTION 13. CONSIDERATION AND HEARING OF COMPLAINTS

(A)(1) The Joint Legislative Ethics Committee shall receive, 588 and may initiate, complaints concerning breach of privilege and 589 complaints against members and employees of and candidates for the 590 General Assembly and employees of any legislative agency 591 concerning conduct alleged to be misconduct, a violation of 592 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, 593 this Code of Ethics, or the House or Senate rules. All complaints 594 except those by the committee shall be by affidavit made on 595 personal knowledge, subject to the penalties of perjury. A 596 complaint by the committee shall be by affidavit, based upon facts 597 that constitute reasonable cause to believe that a breach of 598 privilege, misconduct, or a violation of the House or Senate 599 rules, this Code of Ethics, or Chapter 102. or section 2921.42 or 600 2921.43 of the Revised Code, has occurred. The complaint shall not 601 contain innuendo, speculative assertions, or conclusory 602 statements. 603

At the first meeting of the committee in each calendar year, 604 the chairperson of the committee for that year shall appoint an 605 investigation subcommittee. The subcommittee shall consist of the 606 chairperson of the committee for that year and a member of the 607 committee who is a member of the chamber and political party of 608 which the chairperson is not a member. This subcommittee shall 609 have the authority to issue subpoenas regarding complaints 610 referred to it and approve depositions by the Office of the 611 Legislative Inspector General. 612

(2) A complaint other than a complaint by the committee shall 613 be filed with the executive director of the Office of the 614

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Legislative Inspector General of the Joint Legislative Ethics 615 Committee. Upon receiving the complaint, the executive director or 616 the executive director's designee shall gather, if necessary, 617 preliminary facts surrounding the complaint for presentation to 618 the chairperson or committee. Thereafter, the executive director 619 shall seal the complaint and deliver it to the chairperson of the 620 Joint Legislative Ethics Committee. A complaint by the committee 621 shall be drafted by the legal counsel of the Office of the 622 Legislative Inspector General, and, if at least eight members of 623 the committee approve the draft complaint, the draft complaint 624 shall be a complaint by the committee and shall be filed with the 625 Office of the Legislative Inspector General and delivered to the 626 chairperson of the committee. 627

Within fourteen days after the filing of a complaint by a 628 complainant, the chairperson shall notify the complainant that the 629 complaint has been filed with the committee, that all further 630 proceedings of the committee are confidential, that the committee 631 is required to dismiss the complaint if it is not disposed of 632 within six months after the complaint is filed, and that, if a 633 report dealing with the complaint has not been published in the 634 House or Senate Journal, as appropriate, within that time, the 635 complaint has been dismissed because no violation was found to 636 have been committed by the accused person. Within fourteen days 637 after the filing of any complaint, the chairperson shall deliver a 638 copy of the complaint to the accused person and shall notify the 639 accused person that the accused person may file, within twenty 640 days after receiving the copy, a written response to the complaint 641 with the executive director of the Office of the Legislative 642 Inspector General and, if desired, may file in addition to the 643 written response a request to appear personally before the 644 committee to answer to the complaint. The executive director 645 immediately shall seal the written response to the complaint, the 646 request, or both and deliver the written response, the request, or 647

both to the chairperson.

Within forty-five days after the filing of any complaint and 649 at least twenty days after the chairperson has delivered a copy of 650 the complaint to the accused person, the chairperson shall convene 651 a meeting of the committee regarding the complaint. If at least 652 eight members of the committee find that the complaint before the 653 committee is not frivolous and that the facts alleged constitute 654 on their face a breach of privilege, misconduct, a violation of 655 this Code of Ethics or the House or Senate Rules, or a violation 656 of Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, 657 the committee shall refer the complaint to the Office of the 658 Legislative Inspector General for further investigation and may 659 delegate to the investigation subcommittee appointed pursuant to 660 division (A)(1) of this section the authority to issue subpoenas 661 regarding a given complaint or other matter. The chairperson of 662 the committee shall notify the accused of the referral. Unless 663 eight members of the committee find that the complaint before the 664 committee alleges facts that, on their face, constitute a breach 665 of privilege, misconduct, a violation of this Code of Ethics or 666 the House or Senate Rules, or a violation of Chapter 102. or 667 sections 2921.42 or 2921.43 of the Revised Code, the committee 668 shall dismiss the complaint. 669

(B) The Office of the Legislative Inspector General shall 670 investigate each complaint referred to it by the committee and 671 shall investigate any other matters as directed by the committee. 672 The Office of the Legislative Inspector General may request 673 further information from the complainant, any person presenting 674 charges to the committee, the accused person if the information 675 sought is directly relevant to a complaint or charges received by 676 the committee pursuant to this section, and any other person it 677 believes may have information pertaining to the complaint or other 678 matter referred for investigation to the Office of the Legislative 679

Inspector General. It may request the committee to issue a	680
subpoena to obtain any necessary information. Upon the approval of	681
the investigation subcommittee appointed pursuant to division	682
(A)(1) of this section, the Office of the Legislative Inspector	683
General may depose any person. Any person interviewed or deposed	684
by the Office of the Legislative Inspector General may be	685
represented by an attorney. The substance of any request for	686
further information and the information provided pursuant to any	687
request are confidential. Except as otherwise provided in this	688
section, the person from whom information is requested shall not	689
divulge the substance of the committee's request to any person	690
other than the person's attorney and shall not divulge the	691
information provided in response to the request to any person	692
other than the person's attorney and any person necessary to	693
prepare the information for delivery to the committee. Except as	694
otherwise provided in this section, no attorney or person who	695
prepares information for delivery to the committee shall divulge	696
the substance of the committee's request or the information	697
provided in response to the request.	698

Upon the completion of an investigation based on a complaint 699 referred to the Office of the Legislative Inspector General, the 700 executive director, or the executive director's designee, shall 701 present to the committee the executive director's or designee's 702 preliminary findings with respect to the facts and evidence 703 gathered regarding the complaint. Upon receiving the preliminary 704 findings, the committee, upon a vote of at least eight members of 705 the committee, may refer the complaint back to the Office of the 706 Legislative Inspector General for further investigation, hold a 707 hearing pursuant to divisions (D) and (G) of this section, order 708 remedial action pursuant to division (D) of this section, or 709 dismiss the complaint. 710

Upon the completion of an investigation of any other matter

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referred to the Office of the Legislative Inspector General, the	712
executive director or the executive director's designee shall	713
present to the committee the executive director's or designee's	714
preliminary findings with respect to the facts and evidence	715
gathered regarding the matter referred. Upon receiving the	716
preliminary findings, the committee, upon a vote of at least eight	717
members of the committee, may refer the matter back to the Office	718
of the Legislative Inspector General for further investigation,	719
request that a complaint be drafted by the legal counsel of the	720
Office of the Legislative Inspector General, terminate the	721
investigation, or hold a hearing pursuant to division (E) of this	722
section.	723

Before the fifth day of each month, the executive director of 724 the Office of the Legislative Inspector General shall make a 725 report, in writing, to the committee regarding the status of any 726 ongoing investigation that the committee referred to the Office of 727 the Legislative Inspector General. 728

- (C) Before the committee takes any formal action against a 729 person who is the subject of an investigation based upon a 730 complaint filed with the committee, the committee shall consider 731 the complaint.
- (D) The committee may defer action on a complaint against members and employees of and candidates for the General Assembly and employees of any legislative agency when the complaint alleges conduct that at least eight members of the committee find reason to believe is being reviewed by appropriate law enforcement or regulatory authorities, or when at least eight members of the committee determine that it is appropriate for the conduct alleged in the complaint to be reviewed initially by law enforcement or regulatory authorities.
- (E)(1) If, in any case in which a complaint is filed with the 742 committee, at least eight members of the committee find that the 743

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complaint is not frivolous and there is reasonable cause to 744 believe that the facts alleged in the complaint constitute a 745 breach of privilege, misconduct, or a violation of Chapter 102. or 746 section 2921.42 or 2921.43 of the Revised Code, this Code of 747 Ethics, or the House or Senate Rules, the committee shall hold a 748 hearing. At the hearing, the legal counsel of the Office of the 749 Legislative Inspector General shall present to the committee the 750 case against the accused person, introduce evidence, call 751 witnesses, and cross-examine witnesses. The chairperson of the 752 committee shall make all rulings regarding procedure and the 753 admissibility of evidence. The hearing and all related proceedings 754 of the committee are absolutely confidential as provided under 755 this Code of Ethics and section 102.06 of the Revised Code. No 756 member or employee of the committee, person who staffs or 757 otherwise serves the committee, witness, or other person shall 758 divulge any information about the hearing or related proceedings, 759 except that a witness and the complainant may consult with an 760 attorney before and after the hearing and any related proceeding, 761 any witness may be represented by an attorney while the witness is 762 being examined or cross-examined, the accused person may be 763 represented by an attorney at all stages of the proceedings, and 764 the attorney of the accused person may attend all hearings and 765 related proceedings of the committee. 766

(2) If, in any case in which a complaint is filed with the 767 committee, at least eight members of the committee find that the 768 complaint is frivolous or that there is no reasonable cause to 769 believe that the charge or complaint constitutes a breach of 770 privilege, misconduct, or a violation of Chapter 102. or section 771 2921.42 or 2921.43 of the Revised Code, this Code of Ethics, or 772 the House or Senate Rules, the committee shall dismiss the 773 complaint and notify the accused person in writing of the 774 dismissal of the complaint. If the committee so dismisses the 775 complaint, the committee shall not issue a report of its findings 776 unless the accused person requests a report. If the accused person 777 requests a report, the committee shall issue a report in 778 accordance with division (F)(2) of this section. 779

(3) If, in any case in which a complaint is filed with the 780 committee, the committee finds by unanimous concurrence of its 781 membership that there is reasonable cause to believe that the 782 charges presented constitute a breach of privilege, misconduct, or 783 a violation of this Code of Ethics or the House or Senate Rules 784 but do not constitute a violation of Chapter 102. or section 785 2921.42 or 2921.43 of the Revised Code and also finds by unanimous 786 concurrence of its membership that the breach of privilege, 787 misconduct, or violation was in good faith and without wrongful 788 intent and the person has taken or will take suitable remedial 789 action, it may order the person to take any further remedial 790 action it considers necessary and, upon satisfaction that any 791 order it makes is complied with, terminate the investigation, with 792 the concurrence of the accused person. If an investigation is so 793 terminated, the committee shall not issue a report of its findings 794 unless the accused person requests a report. If the accused person 795 requests a report, the committee shall issue a report in 796 accordance with division (F)(2) of this section. If the accused 797 person fails to comply with an order of the committee, the 798 committee, upon concurrence of at least eight of its members, 799 shall proceed with the original complaint filed against the 800 person. 801

(F)(1) If, upon the basis of the hearing, at least eight 802 members of the committee find, based upon a preponderance of the 803 evidence, that the facts alleged in the complaint are true and 804 constitute a violation of Chapter 102. or section 2921.42 or 805 2921.43 of the Revised Code, the committee, upon concurrence of at 806 least eight of its members, shall order the Office of the 807 Legislative Inspector General to prepare a report of the 808

committee's findings to the appropriate prosecuting authority or 809 other appropriate body for proceedings in prosecution of the 810 violations and, in accordance with division (F)(1) of this 811 section, issue a report to the General Assembly recommending 812 reprimand, censure, expulsion, or other sanction the committee 813 considers appropriate. Upon acceptance by at least eight members 814 of the committee of the report to the appropriate prosecuting 815 authority or other appropriate body, the committee shall report 816 its findings to the appropriate prosecuting authority, the 817 Elections Commission, or other appropriate body. This report is 818 the investigative report described in division (E) of section 819 101.34 of the Revised Code and shall contain any findings of fact 820 and conclusions of law made by the committee. This report shall 821 not contain any papers, records, affidavits, or documents upon any 822 complaint, inquiry, or investigation relating to the proceedings 823 of the committee. If at least eight members of the committee find, 824 based upon a preponderance of the evidence, that the facts alleged 825 in the complaint are true and constitute a violation of division 826 (B) of section 102.031 of the Revised Code, the committee may 827 impose a fine of not more than one thousand dollars upon the 828 member. 829

(2) If, upon the basis of the hearing, at least eight members 830 of the committee find, based upon a preponderance of the evidence, 831 that a breach of privilege has been committed or that a member or 832 employee of or candidate for the General Assembly or employee of 833 any legislative agency has violated a provision of this Code of 834 Ethics or the House or Senate Rules that is not a violation of 835 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, or 836 has committed misconduct, the committee, upon concurrence of at 837 least eight of its members and in accordance with division (F)(1) 838 of this section, may issue a report recommending reprimand, 839 censure, expulsion, or other sanction the committee considers 840 appropriate or, upon a finding by unanimous concurrence of its 841

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membership that the breach of privilege, misconduct, or violation 842 was in good faith and without wrongful intent and the person has 843 taken or will take suitable remedial action, may order the person 844 to take any further remedial action it considers necessary and, 845 upon satisfaction that any order it makes is complied with, 846 dismiss the complaint without issuing a report of its findings, 847 unless the accused person requests a report. If the accused person 848 requests a report, the committee shall issue a report in 849 accordance with division (F)(2) of this section. If the person 850 fails to comply with an order of the committee, the committee, 851 upon concurrence of eight of its members, shall recommend some 852 sanction. 853

(3) If, upon the basis of the hearing, at least eight members 854 of the committee do not find, based upon a preponderance of the 855 evidence, that the facts alleged in a complaint constitute a 856 breach of privilege, misconduct, or a violation of Chapter 102. or 857 section 2921.42 or 2921.43 of the Revised Code, this Code of 858 Ethics, or the House or Senate Rules, the committee shall dismiss 859 the complaint. The complaint shall also be dismissed if the 860 committee has not conducted a hearing within ninety days after the 861 complaint is filed with the committee, or if the committee has not 862 finally disposed of the complaint within six months after the 863 complaint is filed with the committee. The committee shall notify 864 the accused person in writing of the dismissal of the complaint. 865 The committee shall not issue a report of its findings unless the 866 accused person requests a report. If the accused person requests a 867 report, the committee shall issue a report in accordance with 868 division (F)(2) of this section. If the committee issues the 869 report, all evidence and the record of the hearing shall remain 870 confidential unless the accused person also requests that the 871 evidence and record be made public. Upon request by the accused 872 person, the committee shall make the evidence and the record 873 available for public inspection. 874

(G)(1) Any report of the committee that is issued pursuant to 875 division (E)(1) of this section and contains a finding that the 876 facts in the complaint are true and constitute a violation of 877 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, or 878 that is issued pursuant to division (E)(2) of this section and 879 contains a finding that a breach of privilege, misconduct, or 880 violation of this Code of Ethics or the House or Senate Rules has 881 occurred and recommends reprimand, censure, expulsion, or another 882 appropriate sanction, shall be entered in the House Journal and 883 the Senate Journal. The House of Representatives and the Senate 884 shall vote on approval of any report entered in the House or 885 Senate Journal in accordance with this division. Concurrence of 886 two-thirds of the members of both the House and the Senate shall 887 be necessary for approval of the report, and, upon approval, any 888 recommended sanction shall be imposed immediately. 889

(2) If the investigation of the committee results in a 890 finding that a complaint that is filed is frivolous or that no 891 misconduct, breach of privilege, or violation of Chapter 102. or 892 section 2921.42 or 2921.43 of the Revised Code, this Code of 893 Ethics, or the House or Senate Rules has been committed or if the 894 committee terminates an investigation or dismisses a complaint 895 pursuant to division (E)(2) or (3) of this section, the committee 896 shall not issue a report of its findings unless the accused person 897 requests a report. If the accused person requests a report, the 898 committee shall issue a report and publish it in the House 899 Journal, if the accused person is a member or employee of, or 900 candidate for, the House of Representatives, or the Senate 901 Journal, if the accused person is a member or employee of, or 902 candidate for, the Senate or an employee of any legislative 903 agency. A report published in the House or Senate Journal under 904 division (F)(2) of this section does not require a vote by the 905 House or Senate. 906

(H) A person against whom a complaint is filed shall be given	907
by certified mail, return receipt requested, or by personal	908
service reasonable notice of the date, time, and place of the	909
hearing and a statement of the charges and the law or provision	910
directly involved, and shall be granted the following rights: to	911
be represented by counsel, to have counsel appointed for the	912
person if the person is unable to afford counsel without undue	913
hardship, to examine the evidence against the person, to have	914
access to all information relative to the complaint that is in the	915
possession or knowledge of the committee or the Office of the	916
Legislative Inspector General, to produce evidence and to call and	917
subpoena witnesses in the person's defense, to confront the	918
person's accusers, to cross-examine witnesses, to have a	919
stenographic record made of the hearing, to have the hearing	920
follow the rules of evidence applicable to the courts of this	921
state, and to have the hearing closed to the public. A person,	922
with the approval of the committee, may waive any or all of such	923
rights by executing a written waiver and filing it with the	924
committee.	925

(I) The chairperson of the committee and the executive 926 director and chief legal counsel of the Office of the Legislative 927 Inspector General may administer oaths, and the committee or the 928 investigation subcommittee appointed pursuant to division (A)(1) 929 of this section may issue subpoenas to any person in the state 930 compelling the attendance of witnesses and the production of 931 relevant papers, books, accounts, and records. The committee or 932 the investigation subcommittee shall issue subpoenas to compel the 933 attendance of witnesses and the production of documents upon the 934 request of an accused person. Section 101.42 of the Revised Code 935 shall govern the issuance of such subpoenas insofar as applicable. 936 Upon the refusal of any person to obey a subpoena, be sworn, or 937 answer as a witness, the committee or the investigation 938 subcommittee may apply to the Court of Common Pleas of Franklin 939

County under section 2705.03 of the Revised Code. The court shall	940
hold proceedings in accordance with Chapter 2705. of the Revised	941
Code. The committee, the Office of the Legislative Inspector	942
General, or the accused person may take the depositions of	943
witnesses residing within or without the state in the same manner	944
as prescribed by law for the taking of depositions in civil	945
actions in the court of common pleas.	946

- (J)(1) All complaints, papers, records, affidavits, and 947 documents upon any complaint, inquiry, or investigation relating 948 to the proceedings of the committee shall be sealed and are 949 private and confidential, except as otherwise provided in this 950 section. The substance of any charges received by the committee 951 and of any request made by the committee for further information, 952 any information received by the committee, all testimony and other 953 evidence presented during a hearing, and all committee discussions 954 are private and confidential, except as otherwise provided in this 955 section. No person serving on or employed in the service of the 956 committee, or employee of the Office of the Legislative Inspector 957 General who staffs or otherwise assists the committee or the 958 Office of the Legislative Inspector General employee who staffs 959 the committee shall divulge any of the following: 960
- (a) Any matter concerning a complaint after it is filed with 961 the executive director of the Office of the Legislative Inspector 962 General; 963
- (b) In the case of complaints initiated by the committee, any 964 matter concerning a complaint after the matter is under 965 investigation by the committee, whether before or after a 966 complaint is filed; 967
- (c) Any other information that is made private and 968 confidential by this section. 969
 - (2) The requirement of confidentiality set forth in division 970

(I)(1) of this section includes without limitation divulging any	971
matter to members or employees of the House or Senate or employees	972
of any legislative agency who are not members of or assigned to	973
the committee or to any employees of the Office of the Legislative	974
Inspector General who are not assigned to staff the committee or	975
do not assist any Office of the Legislative Inspector General	976
employee assigned to staff the committee, but does not prevent any	977
of the following:	978
(a) The issuance of a final report by the committee or any	979
commentary upon the contents of the final report;	980
(b) Discussion of any complaint, request for an advisory	981
opinion, charges presented to the committee, information related	982
to a complaint, to an advisory opinion request, or to charges	983
presented to the committee, proceedings of the committee, or other	984
papers, records, affidavits, documents, or proceedings that are	985
made private and confidential by this section between the members	986
of the committee and any of the following:	987
(i) Any employees or staff of the committee;	988
(ii) Any employees of the General Assembly assigned to serve	989
the committee, and any employee who serves as legal counsel for a	990
caucus of the General Assembly;	991
(iii) Any employees of the Office of the Legislative	992
Inspector General assigned to staff the committee;	993
(iv) Any other persons employed by or assigned to serve the	994
committee.	995
(c) The preparation of any documents necessary for the	996
operation of the committee by employees of the General Assembly	997
assigned to the committee chairperson, employees of the General	998
Assembly assigned to staff the committee, or employees of the	999
Office of the Legislative Inspector General who assist the Office	1000

of the Legislative Inspector General employee assigned to staff

SECTION 16. APPLICATION TO 131st GENERAL ASSEMBLY

effective until the 131st General Assembly adopts the Code of

The Code of Ethics for the 130th General Assembly shall be

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Ethics for the 131st General Assembly.

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