

Ohio Legislative Service Commission

Revised

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Fiscal Note & Local Impact Statement

Bill: H.B. 107 of the 129th G.A. **Date**: June 17, 2011

Status: As Introduced Sponsor: Reps. Damschroder and

Slesnick

Local Impact Statement Procedure Required: No

Contents: Eliminates the requirement for front license plates

State Fiscal Highlights

STATE FUND FY 2012 – FUTURE YEARS

State Bureau of Motor Vehicles Fund (Fund 4W40)

Revenues Up to around \$350,000 or more annual loss

Expenditures Up to \$1.65 million annual savings

Note: The state fiscal year is July 1 through June 30. For example, FY 2012 is July 1, 2011 - June 30, 2012.

- The state's license plate production and distribution costs, which are paid for with moneys appropriated from the State Bureau of Motor Vehicles Fund (Fund 4W40), will decrease by up to \$1.65 million annually. In addition, as a result of the \$1 decrease in the amount of the license plate replacement/exchange fee, Fund 4W40 will lose up to around \$350,000 or more annually.
- There may be a minimal annual loss in fines that might otherwise have been collected from drivers cited for failure to display two license plates by the Ohio State Highway Patrol and some savings if the trooper who issued the citation would otherwise have had to appear in court if it had been contested. Under current law, such fines are deposited in the state treasury to the credit of the Security, Investigations, and Policing Fund (Fund 8400). There may also be a negligible annual loss in locally collected state court costs that are credited to certain state funds.

Local Fiscal Highlights

LOCAL GOVERNMENT

FY 2011 - FUTURE YEARS

Counties and Certain Municipalities and Townships		
Revenues	Potential loss in fines and court costs	
Expenditures	Potential savings from processing fewer citations	

Note: For most local governments, the fiscal year is the calendar year. The school district fiscal year is July 1 through June 30.

- Counties and certain municipalities and townships statewide could see a minimal
 annual loss in court cost and fine revenues that might otherwise have been collected
 from drivers who would have been cited for failure to display two license plates and
 distributed to the appropriate local jurisdictions. That potential revenue loss would
 presumably be offset to some degree by the savings produced from no longer
 issuing and then processing citations for failure to display two license plates.
- An indirect effect of the state's license plate production and distribution savings may
 be to increase the pool of money that is distributed back to local governments via the
 state's Auto Registration Distribution Fund (Fund 7051) for the planning,
 construction, and maintenance of public highways, roads, and other related
 activities.

Detailed Fiscal Analysis

The bill eliminates the requirement that motor vehicles display a license plate on the front of the vehicle, which will have two direct fiscal effects on the state and its political subdivisions. First, it will reduce the state's annual license plate production and distribution costs. Second, as law enforcement officers would no longer be issuing citations for failure to display two license plates, state and local revenues (a mix of court costs and fines) would decrease, as would the costs for local jurisdictions to process such violations.

State fiscal effects

Bureau of Motor Vehicles

According to information provided by the state's Bureau of Motor Vehicles (BMV): (1) the annual cost to manufacture and distribute license plates totals \$4.3 million and (2) the projected annual savings from a single license plate, detailed in the table below, is estimated at \$1.6 million.¹ These projected annual savings would accrue to the State Bureau of Motor Vehicles Fund (Fund 4W40).

Estimated Annual Single Plate Savings		
Cost Category	Estimated Savings	
Sheeting (reflective laminate)	\$726,750	
Steel	\$524,550	
County Sticker	\$159,630	
Freight	\$171,000	
Consumables*	\$64,575	
Total	\$1,646,505	

^{*}Consumables relates to special license plate production only.

Ohio State Highway Patrol

Under current law, if a Highway Patrol trooper cites a driver for the failure to display two plates, the resulting fine is deposited in the state treasury to the credit of the Security, Investigations, and Policing Fund (Fund 8400). As a result of the bill, such citations would no longer be issued. The resulting loss in fine revenue deposited to the credit of Fund 8400 will likely be no more than minimal annually, and could be offset to some degree by eliminating the need for troopers to appear in court for contested citations.

Revenues

Citations. As citations would no longer be issued for failure to display two license plates, the state will lose a negligible amount in state court cost revenues that

¹ Estimated savings is based on average annual production runs of 1.8 million sets of standard embossed license plates and 150,000 sets of special license plates.

would otherwise have been collected annually for deposit in the state treasury to the credit of certain state funds. The amount of state court costs assessed depends upon whether the driver was cited for a moving or nonmoving traffic violation. The state funds that receive court costs from various traffic and criminal violations include: the Indigent Defense Support Fund (Fund 5DY0), the Victims of Crime/Reparations Fund (Fund 4020), the Drug Law Enforcement Fund (Fund 5ET0), and the Justice Program Services Fund (Fund 4P60).

Replacement license plates. Under current law, the BMV charges a fee of \$7.50 to replace or exchange a set of two license plates. Of that amount, \$5.50 is credited to the State Highway Safety Fund (Fund 7036) and \$2.00 is credited to the State Bureau of Motor Vehicles Fund (Fund 4W40). The bill reduces the \$7.50 fee by \$1.00 to \$6.50, which is the current fee for replacing or exchanging a single license plate, and similarly reduces the amount of that fee credited to Fund 4W40 by \$1.00. Based on the number of double license plate replacements/exchanges processed in FY 2010 – 355,498 – this \$1 fee reduction will result in Fund 4W40 losing up to \$350,000 or more annually.

Local fiscal effects

Under current law, a violation of the requirement to display two license plates is likely to result in a law enforcement officer issuing a citation for the commission of a minor misdemeanor, the penalty for which would be a fine of up to \$150 plus a mix of state and local court costs. In lieu of making a court appearance on the citation, a person is permitted to pay the amount of fines and court costs to the office of the clerk of the court in person or by mail.

Revenues

As a result of the bill, counties and certain municipalities and townships will likely see a loss in fine and court cost revenues, the magnitude of which depends upon the number of citations typically issued annually to drivers who did not display two license plates. The likely loss in annual revenue for local jurisdictions appears to be no more than minimal.

Expenditures

If most of the violations are in fact citation-based minor misdemeanors, then those operating expenses are likely to be minimal annually. Thus, the bill may generate a minimal annual savings effect that could offset the annual revenue loss.

Potential indirect fiscal effects

A potential indirect local fiscal effect is also possible, as a decrease in expenditures for the state's Fund 4W40 may result in more money being available for distribution back to local governments via the state's Auto Registration Distribution Fund (Fund 7051).